

# Experience exchange on the use of tools and Information Technology for goods identification

**APEC Sub-Committee on Customs Procedures** 

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### **INTRODUCTION**

### Context

1. In the post-9/11 context, Customs administrations have been addressing efforts and resources to maintain and enhance security by, inter alia, improving the inspection process without hindering the movement of cargo at borders. Existing inspection processes have underscored longstanding inadequacies in interagency information collection, sharing, and analysis. A better and wider use of available technologies was required in many countries as an option to reduce these inadequacies.

2. To respond to this situation, under the banner of the World Customs Organization (WCO), Directors General of Customs unanimously adopted the SAFE Framework of Standards at the June 2005 annual Council Sessions in Brussels, Belgium.

3. In line with the Revised Kyoto Convention, the SAFE Framework of Standards harmonizes the advance electronic cargo information requirements on inbound, outbound and transit shipments. In particular, it stipulates that:

- a. Each country joining the SAFE Framework commits to employing a consistent risk management approach to address security threats;
- b. At the reasonable request of the receiving nation, based upon a comparable risk targeting methodology, the sending nation's Customs administration will perform an outbound inspection of high-risk containers and cargo, preferably using non-intrusive detection equipment such as large-scale X-ray machines and radiation detectors;
- c. Customs will provide defined benefits to businesses that meet minimal supply chain security standards and best practices.

4. In this context, the APEC Sub-Committee on Customs Procedures (SCCP) decided to conduct a study to improve the use of tools and IT for goods identification.

### The Questionnaire

5. The questionnaire has been developed for the APEC SCCP by the National Superintendency of Tax Administration (SUNAT-Peru) with the assistance of an external consultant. Response to the Questionnaires were intended to be used to collect experiences of the economies that have adopted (or that are going to adopt) international tools and IT for cargo identification, in the context of their border inspection process.

6. The information on these experiences covers the necessary reforms to comply with new standards and requirements, as well as the practical aspects related with operational modalities of implementing the tools and IT for cargo identification, as they are presently undertaken by APEC economies

7. The questionnaire was addressed to the security-concerned units within the Customs administrations of the APEC Member Economies.

8. SUNAT-Peru was in charge of consolidating and evaluating the questionnaires results and of assembling the final report of the study for its dissemination within Member Economies.

### **Scope of the Questionnaire**

9. The questionnaire comprises two parts. The first part (Part ONE) includes 27 questions necessary to understand the context of the use of cargo identification tools. The second part (Part TWO) includes 29 questions referring to the cargo identification technologies currently in use. These questions are optional but important to complete the picture emerging from Part ONE.

10. The context of use of cargo identification tools includes questions grouped into seven (7) sections: Agency mission; Inspection locations; Documentation; Inspection process; Reporting; inspection technology; Human resource development issues. The 27 questions under Part ONE offer 193 possible combinations of answers.

11. The cargo identification technologies have been grouped according to their (main) use in primary inspection or secondary inspection. Questions related to primary inspection refer to Radiation Portal Monitors (RPMs), No-Intrusive Inspection Devices (NIIDs) and Track devices. Questions related to secondary inspection refer to Radioactive Isotope Identification Devices (RIIDs), Personal Radiation Detectors (PRDs) and other common tools including canines. While the 29 questions under Part TWO offer 519 possible combinations of answers, some of the questions might not be relevant to a particular Economy that may not use one or another of the technologies.

12. At the end of Part ONE and Part TWO, Member Economies were invited to make comments related to any particular view on cargo identification issues and to the Questionnaire itself.

13. The Questionnaire was intended to be user-friendly and easy to answer by inputing directly into the respective sheets of EXCEL worksheet. Information could only be entered in the YELLOW cells, by selecting from the proposed list or typing a number (value or percentage). PURPLE cells are included to enter "free text", comments, additional information.

### **Contents of this report**

14. This report compiles the answers received from the APEC Member Economies that have responded to the Questionnaire. The main body of the report is structured as follows:

- 1. A general overview of the received answers;
- 2. An analysis of the answers to Part ONE of the Questionnaire;
- 3. A presentation of the answers to Part TWO of the Questionnaire.
- 15. The report is complemented by a series of annexes:
  - 1. The Questionnaire;
  - 2. A background information note on cargo identification tools;
  - 3. A print-out of the database corresponding to the answers received for Part ONE;
  - 4. A print-out of the database corresponding to the answers received for Part TWO.

16. In addition to the survey on adoption of tools and IT for goods identification, the APEC SCCP project also included the organization, by SUNAT-Peru, of a Seminar to disseminate the findings of the survey and share experiences among APEC Member Economies' representatives. To report on this last activity, a document was assembled by the Consultant who attended and contributed to the seminar. The document covers: the Consultant's mission report to APEC, together with: (1) the seminar's contents and participants' list; (2) a presentation summarizing the findings of the SUNAT's work; (3) a summary of the presentations delivered at the seminar; and (4) a summary of the main Questions and Answers. This document is attached as the last annex to this report.

### **OVERVIEW OF THE RECEIVED ANSWERS TO THE QUESTIONNAIRE**

### **Preliminary considerations**

17. An APEC Economy that responded to the Questionnaire is qualified as "responding Economy". A responding Economy may have provided answers to some of the questions only.

### **General observations**

18. By the end of August 2009, fourteen (14) APEC Member Economies had submitted their answers. The table below indicates the Economies that responded to the Questionnaire.<sup>1</sup>

APEC ECONOMIES THAT HAVE RESPONDED TO THE QUESTIONNAIRE								
Developed (DEV) Econo	mies	Developing (DING) Economies						
Name Ident. Name I								
Australia	AUS	Chile	CHL					
Canada	CDA	People's Republic of China	PRC					
Chinese Taipei	СТ	Malaysia	MAS					
Hong Kong, China	HKC	Mexico	MEX					
Japan	JPN	Peru	PE					
New Zealand	NZ	Thailand	THA					
United States of America	USA	VN						
Total	7	Total	7					

### **Rate of responses**

19. For each question under Part ONE and Part TWO, a series of combinations of answers were expected. However, not all Economies have provided information for all possible combinations. For a given responding Economy, the rate of responses to the Questionnaire corresponds to the ratio between the total number of combinations used and the maximum possible combinations. A low rate may reflect that the person who answered the Questionnaire was not in a position to provide an answer to all the questions; a high rate would reflect that the person who answered was knowledgeable of the local situation of his/her Economy and could pick up a suitable combination for most of the questions.

### **Rate of responses for Part ONE**

20. All responding Economies were expected to provide information on each of the questions under Part ONE. As mentioned above, these 27 questions offer 193 possible

1

The classification of APEC Member Economies into "Developed" and "Developing" Economies has been taken from the report "*Study to Identify Best Practices in Processes From Transportation Arrival To the Presentation of Goods Declaration*" prepared by SUNAT-Peru, for the APEC SCCP, dated October 2008.

	Number of	combi	nations	PART ONE							
	Maximun	Used	%								
JPN	193	37	19,2%								
USA	193	59	30,6%								
AUS	193	65	33,7%	N7							
NZ	193	105	54,4%	VN 65.3%							
CDA	193	126	65,3%	CDA 65.3%							
VN	193	126	65,3%	PRC 66.8%							
PRC	193	129	66,8%	CT 67.4%							
СТ	193	130	67,4%	THA 69.9%							
THA	193	135	69,9%	PE 71.0%							
PE	193	137	71,0%	MEX 71,5%							
MAS	193	138	71,5%	MAS 71,5%							
MEX	193	138	71,5%	CHL 76,2%							
CHL	193	147	76,2%	НКС 81,3%							
HKC	193	157	81,3%								
TOTAL	2702	1629	60%	0,0% 20,0% 40,0% 60,0% 80,0% 100,0%							

combinations of answers. For each of the responding Economies, the table below shows the rate of responses to these questions.<sup>2</sup>

21. From this table, it can be observed that the rates of responses of all 7 DING Economies and three DEV Economies are above the overall average (60%); the four remaining Economies are DEV Economies (AUS, JPN, NZ and USA).

22. Regarding the seven (7) responding Developed Economies (DEV), the average rate of response on Part ONE questions is 50,3%, with AUS, USA and JPN responding below average. Regarding the DING Economies alone, the average rate of response is 70,3%, with **VN**, **PRC** and **THA** responding below average.

### **Rate of responses for Part TWO**

23. Part TWO of the Questionnaire was optional. De facto, three DEV Economies (AUS, NZ and USA) and one DING Economy (PRC) did not provide any answer to this Part. The questions under Part TWO refer to the use of cargo identification technologies by APEC Economies. While the 29 questions under Part TWO offer 519 possible combinations of answers, some of the questions might not be relevant to a particular Economy that may not use one or another of the technologies. For this reason, each of the 519 combinations of answers cannot be expected to be used. In this case, the rate of responses may provide a rough indication of the variety of tools in use or of the interest/willingness to provide information. For each of the responding Economies, the table below shows the rate of responses to these questions.

<sup>&</sup>lt;sup>2</sup> In the column identifying the Economies, a <u>YELLOW</u> background indicates a Developed (DEV) Economy.

	Number of	combi	nations	PART TWO
	Maximun	Used	%	USA 0.0%
USA	519	0	0,0%	AUS 0,0%
AUS	519	0	0,0%	NZ 0,0%
NZ	519	0	0,0%	PRC 0,0%
PRC	519	0	0,0%	CT 5,4%
СТ	519	28	5,4%	II,0%
CHL	519	57	11,0%	THA 16,4%
JPN	519	62	11,9%	MAS 17,0%
THA	519	85	16,4%	HKC 19,8%
MAS	519	88	17,0%	VN 24,5%
HKC	519	103	19,8%	PE 24,5%
CDA	519	127	24,5%	MEX 31,8%
PE	519	127	24,5%	
VN	519	127	24,5%	0,070 5,070 10,070 15,070 20,070 25,070 50,07% 55,070
MEX	519	165	31,8%	
TOTAL	7266	969	13%	

24. Regarding the rate of response to Part TWO questions, 5 DING and two DEV Economies are above the overall average (13%); out of the seven remaining Economies, four had not provided answers.

25. The rate of response to Part TWO questions is very low. Three (3) DEV and one DING Economies did not respond. Among the four (4) other DEV Economies, the average rate was 15,4%; two Economies were below average (**JPN** with 11,9% and **CT** with 5,4%). Regarding the DING Economies, one Economy (**PRC**) did not provide information. The average rate of the other six (6) DING Economies was 20,8%, a level sunstantially higher than DEV Economies'one (20,8% against 15,4%). Three DING Economies were below average (**CHL** with 11%, **THA** with 16,4% and **MAS** with 17%).

### ANALYSIS OF THE ANSWERS TO THE QUESTIONS UNDER PART ONE

26. The answers to each question under Part ONE are analyzed below according to the following pattern:

- 1) Question number
- 2) Statement of the question
- 3) Reference to the proposed combinations of answers
- 4) Statistics on the answers provided by DEV Economies
  - a. Number of responding Economies
  - b. List of figures given by each Economy
  - c. Main indicator that can be drawn from these figures
  - d. Graphical presentation (if appropriate)
  - e. Comments submitted by the Economies
  - f. Analysis of the information provided by DEV Economies
- 5) Statistics on the answers provided by DING Economies
  - a. Number of responding Economies
  - b. List of figures given by each Economy
  - c. Main indicator that can be drawn from these figures
  - d. Graphical presentation (if appropriate)
  - e. Comments submitted by the Economies
  - f. Analysis of the information provided by DING Economies
- 6) Overall analysis of the answers provided by all responding Economies

### **SECTION 1: Agency Missions**

The questions under Section #1 address the basic missions and enforcement strategies of APEC Member Economies.

### **Q\_1:** Missions

What are the missions of your agency (at ports of entry)?									
Proposed combination of answers: YES or NO,									
	for each of the missions in the list (11 missions								
	mentioned, plus "Other").								
Number of combinations of answers:	12 + 1 (text for " <i>Other</i> ")								

### **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Type of missions	# comb.									
Health	6	Yes	Yes	Yes	n.a.	No	No	Yes	4	57%
Safety	6	No	Yes	Yes	n.a.	Yes	Yes	Yes	5	83%
Immigration	6	Yes	Yes	No	n.a.	Yes	No	Yes	4	67%
Environ'tal Protection	6	No	Yes	Yes	n.a.	No	No	Yes	3	50%
Border Security	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Trade Compliance	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Currency	6	Yes	Yes	Yes	n.a.	No	Yes	Yes	5	83%
Stolen Property	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Narcotics Trafficking Interdiction	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Weapons/Explosives	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Criminal Finance	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
National Law Enforcement	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%

### **Comments submitted:**

- AUS indicates additional missions such as Fauna / Flora / CITES / IPR (although these missions could be covered in Environnemental protection and Trade compliance)
- **HKC** indicates additional missions such as **Dutiable commodities**, **IPRs**, **legitimate trade facilitation** (although these missions could be covered under Environnemental protection and Trade compliance)
- JPN stresses that the answers are based on the Japanese Customs Law.
- NZ makes reference to its "umbrella" mission statement: "The mission statement of the New Zealand Customs Service is Protecting New Zealand's border and revenue so that New Zealanders may live in safety whilst actively participating in the global community."

**Observations:** All responding DEV Economies are sharing 7 out of the 12 proposed missions.

DING Economies that have answered	7	PRC	MAS	MEX	THA	PE	VN	CHL	# YES	% YES
Type of missions	# comb.									
Health	7	No	No	Yes	Yes	Yes	Yes	No	4	57%
Safety	7	No	Yes	Yes	Yes	Yes	Yes	Yes	6	86%
Immigration	7	No	0	0%						
Environ'tal Protection	7	Yes	7	100%						
Border Security	7	Yes	Yes	Yes	Yes	No	No	No	4	57%
Trade Compliance	7	Yes	7	100%						
Currency	7	No	Yes	Yes	Yes	No	Yes	Yes	5	71%
Stolen Property	7	Yes	Yes	No	No	No	Yes	No	3	43%
Narcotics Trafficking Interdiction	7	Yes	7	100%						
Weapons/Explosives	7	Yes	7	100%						
Criminal Finance	7	No	Yes	Yes	Yes	Yes	Yes	Yes	6	86%
National Law Enforcement	7	No	Yes	Yes	Yes	Yes	Yes	Yes	6	86%

# **DING Economies**

### **Comments submitted:**

- **CHL** makes reference to its "umbrella" mission statement: "*To protect the country from the trade trafficking and custom tax evasion.*"
- **Observations:**Four of the 12 proposed missions are shared by the 7 responding DING<br/>Economies.<br/>None of the DING Economies has selected "Immigration" as a mission.<br/>Stolen property, Health and Border security

Missions	shared by xx out of 14 Economies	Comments
Trade Compliance	14	Three of the 12 missions are shared
Narcotics Trafficking Interdiction	14	by all responding Economies: Trade compliance, Narcotics
Weapons/Explosives	14	trafficking interdiction and
Criminal Finance	12	Weapons/explosives.
National Law Enforcement	12	Two more (Criminal finance and
Safety	11	National law enforcement) are
Environmental Protection	10	shared by 12 Economies.
Border Security	10	Immigration is only shared by four
Currency	10	DEV Economies and none of the DING Economies
Stolen Property	9	
Health	8	Environmental protection ranks
Immigration	4	lowest in DEV's.

# **Overall analysis of both DEV and DING Economies**

# Comparison between DING and DEV Economies regarding the missions of the Agency



# **Q\_2:** Principal enforcement strategies

What is your principal enforcement strategy? (Indicate a relative percentage of effort for each)						
Proposed combination of answers:	A value					
	for each of the enforcement strategy in the list (8 strategies mentioned, plus "Other"), please indicate the relative percentage of effort for this strategy. The sum of figures should be not greater than 100.					

**9**+1 (text for "*Other*")

# **DEV Economies**

Number of combinations of answers:

DEV Economies that have answered	4	AUS	CDA	нкс	JPN	NZ	СТ	USA
Type of	AVG							
enforcement strategies	%.							
Intelligence and Targeting	43,8	n.a.	35	25	n.a.	70	45	n.a.
Documentary Discrepancy	17,5	n.a.	35	15	n.a.	0	20	n.a.
Investigation	11,3	n.a.	0	10	n.a.	30	5	n.a.
Laboratory Analysis	1,3	n.a.	0	0	n.a.	0	5	n.a.
Random Inspection	7,8	n.a.	1	10	n.a.	0	20	n.a.
Statistical Sampling or Modeling	0,0	n.a.	0	0	n.a.	0	0	n.a.
Intrusive Examination	4,8	n.a.	9	10	n.a.	0	0	n.a.
Non-intrusive Examination	13,8	n.a.	20	30	n.a.	0	5	n.a.

### **Comments submitted:**

- NZ indicates that "Intrusive and non intrusive examination of goods flow out from the strategies identified above."
- **CT** adds "*Canines*" to the proposed enforcement strategies.
- USA indicates that "CBP utilizes a layered enforcement strategy."

DING Economies		СН	PR	MA	ME	Ρ	TH	V
that have answered	7	L	С	S	Х	E	Α	Ν
Type of enforcement strategies	AVG							
	%							
Intelligence and Targeting	25,6	25	25	30	10	30	5	54
Documentary Discrepancy	11,4	5	25	10	15	10	5	10
Investigation	7,9	20	5	5	10	5	5	5
Laboratory Analysis	6,7	5	5	5	15	10	5	2
Random Inspection	10,4	10	1	5	10	2	40	5
Statistical Sampling or Modeling	14,0	5	25	25	5	30	5	3
Intrusive Examination	11,3	15	6	5	25	5	5	18
Non-intrusive Examination	12,7	15	8	15	10	8	30	3

# **DING Economies**

**Observations:** Figures from **VN** summed up 128. They were uniformally reduced to sum up to 100.

# **Overall analysis of both DEV and DING Economies**

DEV Economies appear to rely almost twice more on Intelligence and targeting and 1.5 time more on Documentary discrepancy than DING Economies. These two strategies have more 1.5 times more weight than the remaining six. They do not rely on Statistical sampling or modeling, and very little on Laboratory analysis.

DEV and DING Economies appear to rely almost equally on Non-intrusive examination.

For DING Economies, Statistical sampling or modeling ranks second to Intelligence and targeting. Random inspection and Intrusive examination have similar importance. Laboratory analysis is approx. five times more important than in DEV Economies, a situation that may generate additional delay to cargo clearance.



# Comparison between DING and DEV Economies regarding enforcement strategies

### Section 1 (Agency missions): Synthesis of observations

The questions under Section #1 address the basic missions and enforcement strategies of APEC Member Economies.

There is a certain consensus between DEV and DING Economies regarding the missions of the Customs Administration.

Enforcement strategies seem to be different in essence. DEV Economies appear to rely on information and processing of information, whereas DING tend to prefer more "traditional" strategies, a situation that may reflect a certain resistance to change.

### **SECTION 2: Inspection locations**

The questions under Section #2 address the locations of the various tasks involved in the inspection process, in particular: Customs documentation, non-intrusive examination, review of data from non-intrusive examination, physical examination or inspection.

### **Q\_3:** Place of review of documentation

Where does your agency review of Customs import or export documentation	on
take place?	

Proposed combination of answers:	YES or NO,
	for each of the locations in the list (4 locations
	mentioned, plus "Other").
Number of combinations of answers:	5 + 1 (text for " <i>Other</i> ")

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Review of Customs IM-EXport documentation	# comb.									
Port of Entry – Local Office	7	Yes	7	100%						
Regional Office	6	Yes	Yes	Yes	Yes	No	No	n.a.	4	67%
Headquarters	7	Yes	Yes	No	Yes	No	No	Yes	4	57%
Remote	7	Yes	Yes	No	Yes	No	No	Yes	4	57%

### **Comments submitted:**

• NZ indicates that "National Targeting Center operates across the main ports of entry; Auckland and Tauranga."

# **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
<b>Review of Customs</b>	#									
<b>IM-EXport documentation</b>	comb.									
Port of Entry – Local Office	7	Yes	7	100%						
Regional Office	7	Yes	Yes	Yes	No	No	No	Yes	4	57%
Headquarters	7	Yes	No	Yes	Yes	Yes	Yes	No	5	71%
Remote	7	No	No	No	No	No	No	Yes	1	14%

Review of Customs IM-EXport documentation	shared by xx out of 14 Economies	Comments
Port of Entry – Local Office	14	The review of Customs import or export documentation takes place in the local office at the port of
Headquarters	9	entry for all responding Economies. The use of Regional office and
Regional Office	8	Headquarters is similarly common in DEV and DING Economies.
Remote	5	documentation is not common in DING Economies

# **Overall analysis of both DEV and DING Economies**

### Comparison between DING and DEV Economies regarding the place where IM-EXport documentation takes place



### **Q\_4:** Place of non-intrusive examination

### Where does the initial non-intrusive examination of target population physically occur?

Proposed combination of answers:	YES or NO,
	for each of the locations in the list (3 locations
	mentioned, plus "Other").
Number of combinations of answers:	4 + 1 (text for " <i>Other</i> ")

# **DEV Economies**

DEV Economies that have answered	6	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Initial non-intrusive	#									
examination occurs	comb.									
Apron, Dockside or at Anchor	4	Yes	Yes	Yes	n.a.	n.a.	No	n.a.	3	75%
Within the Airport/Port Complex	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Co-located with another Agency	4	No	No	Yes	n.a.	n.a.	No	n.a.	1	25%

### **Comments submitted:**

- **HKC** mentions the location: "Port of entry at our Land Boundary Control Points and cargo yard at rail stations."
- JPNC mentions the location: "Customs Inspection Areas."

# **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	#YES	%YES
Initial non- intrusive examination occurs	# comb.									
Apron, Dockside or at Anchor	7	No	No	No	Yes	Yes	Yes	Yes	4	57%
Within the Airport/Port Complex	7	Yes	7	100%						
Co-located with another Agency	7	Yes	No	No	No	No	No	Yes	2	29%

### **Comments submitted:**

- CHL mentions the location: "Border."
- **PE** mentions the location: "*Storage terminal*."

Initial non-intrusive examination occurs	shared by xx out of 14 Economies	Comments			
Within the Airport/Port Complex	13	The initial non-intrusive examination occurs within the airport/port complex in all			
Apron, Dockside or at Anchor	Apron, Dockside or at Anchor 7				
Co-located with another Agency	3	anchor in approx. 60-70% of all Economies, and at another location in approx. 30% of all Economies.			

# **Overall analysis of both DEV and DING Economies**

### Comparison between DING and DEV Economies regarding the place where Initial non-intrusive examination occurs



### **Q\_5:** Place of review of data from examination

Where is the principal location that you review the data from an initial non-intrusive examination of the target population? (Indicate a relative percentage of review for each)

Proposed combination of answers:	A value
	for each of the locations in the list (5 locations
	mentioned, plus "Other"), please indicate the
	relative percentage to each location where review
	may occur. The sum of all figures should be not
	greater than 100.
Number of combinations of answers:	6 + 1 (text for " <i>Other</i> ")

# **DEV Economies**

DEV Economies that have answered	5	AUS	CDA	нкс	JPN	NZ	СТ	USA
Principal location	AVG							
for review of data	%							
Apron, Dockside or at Anchor	8,0	n.a.	15	25	n.a.	0	0	0
Within the Airport/Port Complex	75,0	n.a.	30	65	n.a.	80	100	100
Within 5 miles of Airport/Port Complex	6,0	n.a.	30	0	n.a.	0	0	0
<i>Remote Site (greater than 5 miles)</i>	11,0	n.a.	25	10	n.a.	20	0	0
Co-located with another Agency	0,0	n.a.	0	0	n.a.	0	0	0

# **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN
Principal location for review of data	AVG %							
Apron, Dockside or at Anchor	8,6	0	0	0	40	10	0	10
Within the Airport/Port Complex	85,7	60	100	100	60	90	100	90
Within 5 miles of Airport/Port Complex	0,0	0	0	0	0	0	0	0
Remote Site (greater than 5 miles)	2,1	15	0	0	0	0	0	0
Co-located with another Agency	3,6	25	0	0	0	0	0	0

# **Overall analysis of both DEV and DING Economies**

For all responding Economies, the principal location for review of data from an initial nonintrusive examination is located within the Airport/Port Complex (more than 75% of the cases). In few cases, it may be located at Apron, dockside or at anchor (approx. 8% of the cases). In DEV Economies, it may also be located at a remote site (greater than 5 miles).



### **Q\_6:** Place of final physical examination

### Where is the final physical examination or inspection performed of target population?

Proposed combination of answers:	YES or NO,
	for each of the locations in the list (5 locations
	mentioned, plus "Other").
Number of combinations of answers:	6 + 1 (text for " <i>Other</i> ")

# **DEV Economies**

DEV Economies that have answered	6	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Final physical	#									
examination or inspection	comb.									
Airport/Marine Terminal/dockside	4	Yes	Yes	Yes	n.a.	n.a.	Yes	n.a.	4	100%
Port of Entry	5	Yes	Yes	Yes	n.a.	n.a.	Yes	Yes	5	100%
Off site Examination	6	Yes	Yes	Yes	n.a.	Yes	No	Yes	5	83%
Bonded Warehouse	6	Yes	Yes	No	n.a.	Yes	Yes	Yes	5	83%
Ultimate Consignee's Facility	4	Yes	No	Yes	n.a.	n.a.	No	n.a.	2	50%

### **Comments submitted:**

- **HKC** mentions the location: "*Customs Examination Halls/Compounds at various cargo terminals, cargo yard at rail stations.*"
- JPNC mentions the location: "Customs Inspection Areas."

# **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Final physical	#									
examination or inspection	comb.									
Airport/Marine Terminal/dockside	7	Yes	Yes	No	Yes	Yes	Yes	Yes	6	86%
Port of Entry	7	Yes	7	100%						
Off site Examination	7	Yes	Yes	No	No	No	Yes	No	3	43%
Bonded Warehouse	7	Yes	Yes	Yes	No	Yes	Yes	Yes	6	86%
Ultimate Consignee's Facility	7	Yes	Yes	Yes	No	No	Yes	Yes	5	71%

### **Comments submitted:**

- **PRC** mentions the location: "Customs Surveillance Areas."
- **PE** and **THA** mention the location: "*Storage Terminals*."

Final physical examination or inspection occurs at	shared by xx out of 13 Economies	Comments
Port of Entry	12	For all responding Economies, the final physical examination or inspection occurs at the Port of entry.
Bonded Warehouse	11	It may also occur at the Airport/Marine terminal/dockside in DEV Economies and to a slightly
Airport/Marine Terminal/dockside	10	less extent in DEV Economies. Bonded warehouse are equally used in DEV and DING Economies at a
Off site Examination	8	offsite examination occurs twice more in DEV Economies (83%) than
Ultimate Consignee's Facility	7	Ultimate consignee's facility is used more in DING than in DEV Economies (71% against 50%).

# **Overall analysis of both DEV and DING Economies**

### Comparison between DING and DEV Economies regarding the place where final physical examination or inspection occurs



### **Q\_7:** Place of principal office by function

Where is the principal office that exercises each of the following inspection functions?

Proposed combination of answers:	YES or NO,
	for each of combinations of inspection functions
	and locations in the lists (5 inspections functions
	and 3 locations mentioned, plus "Other").
Number of combinations of answers:	20

# The answers to this question for DEV and DING Economies are presented in the two following pages.

Where is the principal office that exercises each of the following inspection functions?

# **DEV Economies**

DEV Econe	omies that have answered	7	AUS	CDA	HKC	NdC	ZN	CT	NSA	#YES	%YES
Function	Location	# comb.									
	Apron, Dockside or at Anchor	3	n.a.	No	No	n.a.	n.a.	No	n.a.	0	%0
Administrative	Within the Port Complex	3	n.a.	Yes	Yes	n.a.	n.a.	Yes	n.a.	3	100%
and Data Analysis	Co-located with another Agency	3	n.a.	No	No	n.a.	n.a.	No	n.a.	0	%0
	Other	9	Yes	Yes	Yes	n.a.	Yes	No	Yes	s	83%
	Apron, Dockside or at Anchor	3	n.a.	Yes	No	n.a.	n.a.	No	n.a.	1	33%
Documentary	Within the Port Complex	4	n.a.	Yes	Yes	n.a.	n.a.	Yes	Yes	4	100%
Reporting	Co-located with another Agency	5	n.a.	No	No	Yes	Yes	No	n.a.	2	40%
0	Other	4	Yes	Yes	Yes	n.a.	n.a.	No	n.a.	3	75%
	Apron, Dockside or at Anchor	3	n.a.	No	No	n.a.	n.a.	No	n.a.	0	%0
Intelligence and	Within the Port Complex	4	n.a.	Yes	Yes	n.a.	n.a.	Yes	Yes	4	100%
Targeting	Co-located with another Agency	5	n.a.	No	No	n.a.	Yes	No	Yes	2	40%
	Other	5	Yes	Yes	Yes	n.a.	n.a.	No	Yes	4	80%
	Apron, Dockside or at Anchor	5	Yes	Yes	No	n.a.	n.a.	No	Yes	3	60%
Physical	Within the Port Complex	5	Yes	Yes	Yes	n.a.	n.a.	Yes	Yes	2	100%
Inspection	Co-located with another Agency	3	n.a.	No	No	n.a.	n.a.	No	n.a.	0	%0
	Other	6	n.a.	Yes	Yes	Yes	Yes	No	Yes	5	83%
	Apron, Dockside or at Anchor	4	n.a.	Yes	No	n.a.	n.a.	Yes	Yes	3	75%
Screening	Within the Port Complex	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	9	100%
Examination	Co-located with another Agency	3	n.a.	No	No	n.a.	n.a.	No	n.a.	0	%0
	Other	4	n.a.	No	Yes	Yes	n.a.	No	n.a.	2	50%

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# **DING Economies**

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DING Econ	nomies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	٨N	#YES	%YES
Function	Location	# comb.									
	Apron, Dockside or at Anchor	7	No	No	No	Yes	No	No	No	7	14%
Administrative	Within the Port Complex	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
and Data Analysis	Co-located with another Agency	7	No	No	No	Yes	No	No	Yes	2	29%
	Other	5	Yes	n.a.	No	n.a.	No	No	Yes	2	40%
	Apron, Dockside or at Anchor	7	Yes	No	No	Yes	No	No	No	2	29%
Documentary	Within the Port Complex	7	Yes	Yes	Yes	Yes	No	Yes	Yes	9	86%
Reporting	Co-located with another Agency	7	No	No	No	No	No	No	No	0	%0
0	Other	5	Yes	n.a.	No	n.a.	Yes	No	Yes	3	60%
	Apron, Dockside or at Anchor	7	No	No	No	Yes	No	No	Yes	2	29%
Intelligence and	Within the Port Complex	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Targeting	Co-located with another Agency	7	No	No	No	No	No	No	Yes	1	14%
	Other	5	Yes	n.a.	No	n.a.	No	No	Yes	2	40%
	Apron, Dockside or at Anchor	7	Yes	No	No	Yes	No	No	No	2	29%
Physical	Within the Port Complex	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Inspection	Co-located with another Agency	7	No	No	No	Yes	No	No	Yes	2	29%
	Other	5	No	n.a.	No	n.a.	No	No	No	0	%0
	Apron, Dockside or at Anchor	7	No	No	No	Yes	No	No	No	1	14%
Screening	Within the Port Complex	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Examination	Co-located with another Agency	7	Yes	No	No	No	No	No	Yes	2	29%
	Other	5	No	n.a.	No	n.a.	No	No	No	0	%0

# **Overall analysis of both DEV and DING Economies**

Administrative and Data Analysis	DEV	DING		
Apron, Dockside or at Anchor	0%	14%	Within the Port Complex	100% 100%
Co-located with another Agency	0%	29%	Other	40%
Other	83%	40%	Co-located with another Agency Apron, Dockside or at Anchor	0% 14%
Within the Port Complex	100%	100%		DING DEV

For all responding Economies, the function of **administrative and data analysis** is performed within the Port complex.

In 5 out of 6 responding DEV Economies, this function may also be performed at other places; this is twice more than in DING Economies.

In none of the DEV Economies, this function is performed at Apron, dockside or at anchor, or co-located with another agency.

Documentary Review and Reporting	DEV	DING	
Apron, Dockside or at Anchor	33%	29%	Within the Port Complex 100%
Co-located with another Agency	40%	0%	Other 60% 75% Co-located with another 0% Agency 40%
Other	75%	60%	Apron, Dockside or at Anchor 33% 0% 20% 40% 60% 80%100%120%
Within the Port Complex	100%	86%	DING DEV

For all responding Economies except **PE**, the function of **documentary review and reporting** is performed within the Port complex.

In 3 out of 4 DEV Economies and 3 out of 5 DING Economies, this function may also be performed at other places.

In 2 out of 5 DEV Economies, this function may be co-located with another agency. This does not occur in DING Economies.

This function is performed at apron, dockside or at anchor, in approx. 30% of the cases in both DEV and DING Economies.

Intelligence and Targeting	DEV	DING	
Apron, Dockside or at Anchor	0%	29%	Within the Port Complex 100% 100%
Co-located with another Agency	40%	14%	Other 40%
Other	80%	40%	Agency 40%
Within the Port Complex	100%	100%	0% 20% 40% 60% 80%100%120% ■ DING ■ DEV

For all responding Economies, the function of **Intelligence and Targeting** is performed within the Port complex.

In 4 out of 5 responding DEV Economies, this function may also be performed at other places; this is twice more than in DING Economies (2 out of 5 Economies).

In none of the DEV Economies, this function is performed at apron, dockside or at anchor while it is performed in 2 out of 7 DING Economies.

The function is three times more often co-located with another agency in DEV Economies than in DING Economies.

Physical Inspection	DEV	DING		
Apron, Dockside or at Anchor	60%	29%	Within the Port Complex	100%
Co-located with another Agency	0%	29%	Other	29%
Other	83%	0%	Apron, Dockside or at Anchor Co-located with another Agency	29% 0%
Within the Port Complex	100%	100%	0 ■ DIN	G ■ DEV

For all responding Economies, the function of **Physical Inspection** is performed within the Port complex.

The function is never performed at Other locations in DING Economies, while it may be performed at Other places in 5 out of 6 DEV Economies.

It may take place at Apron, Dockside or at Anchor twice more often in DEV Economies (3 out of 5 DEV Economies) than in DING Economies (2 out of 7).

In none of the DEV Economies, this function is co-located with another Agency while it is co-located with another agency in 2 out of 7 DING Economies.

Screening Examination	DEV	DING	
Co-located with another Agency	0%	29%	Within the Port Complex
Other	50%	0%	Apron, Dockside or at Anchor
Apron, Dockside or at Anchor	75%	14%	Other 50% Co-located with another Agency 0%
Within the Port Complex	100%	100%	0% 20% 40% 60% 80%100%120% ■ DING ■ DEV

For all responding Economies, the function of **Screening Examination** is performed within the Port complex.

The function is never performed at Other locations in DING Economies, while is may be performed at other places in 2 out of 4 responding DEV Economies.

It may take place at Apron, Dockside or at Anchor much more often in DEV Economies (3 out of 4 DEV Economies) than in DING Economies (1 out of 7).

In none of the DEV Economies, this function is co-located with another Agency while it is co-located with another agency in 2 out of 7 DING Economies.

### **Q\_8:** Cost-recovery mechanism

Has a cost-recovery mechanism been established	
regarding the use of cargo inspection tools?	
Who directly contributes to this mechanism?	

Proposed combination of answers:	YES or NO,
	for the main question and an answer from the list
	(Cargo concerns, Terminal operators, Cargo &
	Terminal, or Others).
Number of combinations of answers:	2 + 1 (text for " <i>Others</i> ")

# **DEV Economies**

<b>DEV Economies</b> that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA
Cost-recovery mechanism	# comb.							
Has a cost-recovery mechanism been established ?	5	Yes	No	No	No	Yes	No	No
Who directly contributes to this mechanism?	1	n.a.				Cargo concerns		

All DEV Economies have responded the question; only two have established a cost-recovery mechanism.

# **DING Economies**

None of the 7 responding Economies reports the establishment of a cost-recovery mechanism regarding the use of cargo inspection tools.

# **Overall analysis of both DEV and DING Economies**

Regarding the use of cargo inspection tools, none of the DING Economies has established a cost-recovery mechanism while 2 out of the 5 responding DEV Economies have done so.

In one of these two cases (NZ), cargo concerns are contributing to the mechanism.

### Section 2 (Inspection locations): Synthesis of observations

The questions under Section #2 address the locations of the various tasks involved in the inspection process, in particular: Customs documentation, non-intrusive examination, review of data from non-intrusive examination, physical examination or inspection.

As expected, in both DEV and DING Economies, the Port/Airport complex is the place where most of the inspection tasks are performed. It is interesting to observe that DING Economies, more than DEV Economies, tend to perform some of those tasks at Headquarters.

In both DEV and DING responding Economies, there is a reluctance to locate the performance of these tasks with another agency.

### **SECTION 3: Documentation**

The question under Section #3 is intended to determine the levels of inspection, in quantitative terms, that may render effective the inspection process.

### **Q\_9:** Indicators and deterrence level

### With regards to the indicators below, what do you consider to be an effective deterrence level for your target population? (Please indicate a number or a percentage, and specify if "Other")

Proposed combination of answers:	A value
	for each of the indicators in the list (4 indicators
	mentioned, plus 3 "Other"). For the 1 <sup>st</sup> indicator, a
	number was expected, while a percentage would
	have applied to the 3 following indicators.
Number of combinations of answers:	7

# **DEV Economies**

DEV Economies that have answered	2	нкс	NZ		
Type of indicators	# comb.				
Number of Annual Inspections	1	0	225000		
% of Annual Passengers	1	0	2		
% of Container Volume Throughput	1	30	2		
% of Inspection Target Population	1	70	2		
Other: (please specify)	1	Case detected	100% Data validation - Risk management of import and export transactions		
Other: (please specify)	1	No. of arrest /conviction	100% Data validation -Risk mangement of arriving passengers (both air and sea) and crew		
Other: (please specify)	1	No. of consignments for inspection	100% physical screening of incoming and outgoing mail.		

This question was qualified of "unclear" by one DEV Economy (USA). Five out the 7 responding DEV Economies did not provide data (AUS, CDA, JPN, CT and USA).

It seems that one of the responding DEV Economies (**HKC**) has provided a percentage to the proposed indicators, but not an "effective deterrence level".

Only **NZ** seems to have provided "coherent" information. In particular, regarding the indicator "Number of annual inspections", it provided (as requested) an absolute number. The appropriateness of this particular indicator may surely be questioned since there is no available information regarding, for example, the total number of shipments.

Regarding the indicators "Percentage of annual passengers", "Percentage of container volume throughput" and "Percentage of inspection target population", NZ indicates a value of 2%. These figures seem reasonable and somewhat consistent with the answers provided by DING Economies.

DING Economies that have answered	6	CHL	PRC	MAS	MEX	PE	THA
Indicators	# comb.						
Number of Annual Inspections	1	75	0,05	0,05	25	0,05	0,05
% of Annual Passengers	1	0	5	1	10	1	0
% of Container Volume Throughput	1	0	4	3	15	3	95
% of Inspection Target Population	1	25	1	100	50	100	0
Other: (please specify)	1	0	0	0	0	0	0
Other: (please specify)	1	0	0	0	0	0	0
Other: (please specify)	1	0	0	0	0	0	0

# **DING Economies**

One responding DING Economy (**VN**) did not provide information. It appears that a number of other DING Economies have provided a percentage to the proposed indicators, but not an "effective deterrence level". ). This is the case for **CHL**, **MEX** and **THA**.

The other 3 responding DING Economies (**PRC**, **MAS** and **PE**) have provided reasonable data regarding the indicators "Percentage of annual passengers" and "Percentage of container volume throughput": repectively between 1 and 5%, and between 3 and 4%

Regarding the indicator "Number of annual inspections", it seems that four DING Economies (**PRC**, **MAS**, **PE** and **THA**) have indicated a percentage (of the total number of shipments ?). As mentioned earlier, the appropriateness of this particular indicator may surely be questioned.

Finally, regarding the "percentage of inspection target population", PRC is providing reasonable figure (1%) while two others (**MAS** and **PE**) refer to a very high figure (100%).

### Section 3 (Documentation): Synthesis of observations

The question under Section #3 was intended to determine the levels of inspection, in quantitative terms, that may render effective the inspection process. It appears that there has been a misunderstanding among some Ecomomies between percentages and numbers. Therefore, no general statement can be made. It would be expetected however that the levels of inspection should strike an adecuate level to balance trade facilitation and protection of national interests.
#### **SECTION 4: Inspection process**

The questions under Section #4 address the inspection process in terms of its main elements, its primary inspection targets (in general and in container traffic), its performance indicators and its criteria to target containers.

#### **Q\_10:** Basic elements of inspection process

Proposed combination of answers:	YES or NO,
	for each of the basic elements in the list (9
	elements, plus "Other").
Number of combinations of answers:	<b>10</b> + <b>1</b> (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Elements of inspection process	# comb.									
Data analysis and Profiling	6	Yes	Yes	Yes	Yes	Yes	Yes	n.a.	6	100%
Documentary Review and Reporting	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Intelligence and Targeting	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Investigation	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Laboratory Analysis	5	No	No	Yes	n.a.	n.a.	Yes	Yes	3	60%
Non-intrusive Screening and Examination	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Random or Statistical Sampling	6	No	Yes	Yes	n.a.	Yes	Yes	Yes	5	83%
Physical Intrusive Examination	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
Inspection Technology	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Elements of inspection process	# comb.									
Data analysis and Profiling	7	Yes	7	100%						
Documentary Review and Reporting	7	Yes	7	100%						
Intelligence and Targeting	7	Yes	7	100%						
Investigation	7	Yes	Yes	Yes	Yes	No	Yes	Yes	6	86%
Laboratory Analysis	7	Yes	Yes	No	Yes	Yes	Yes	Yes	6	86%
Non-intrusive Screening and Examination	7	Yes	7	100%						
Random or Statistical Sampling	7	Yes	7	100%						
Physical Intrusive Examination	7	Yes	7	100%						
Inspection Technology	7	Yes	7	100%						

## **Overall analysis of both DEV and DING Economies**

There is a strong convergence among DEV and DING Economies regarding the elements of inspection process.

Only "*Laboratory analysis*" is not considered basic by two DEV and one DING Economies, while "*Investigation*" is not basic for one DING Economy and "*Random or Statistical Sampling*" is not basic for one DEV Economy.

#### **Q\_11:** Primary inspection targets

#### What is the primary inspection target for each function in ports of entry? (Indicate a relative percentage of enforcement effort for each)

Proposed combination of answers:	A value
	for each of the targets in the list (4 targets mentioned, plus "Other"), please indicate the relative percentage to each location where review may occur. The sum of all figures should be not greater than 100.
Number of combinations of answers:	5+1 (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	4	AUS	CDA	нкс	JPN	NZ	СТ	USA
Primary inspection targets	AVG %.							
Baggage	18	n.a.	18	15	n.a.	20	20	n.a.
Bulk Freight	17	n.a.	2	25	n.a.	10	30	n.a.
Container Freight	46	n.a.	40	35	n.a.	60	50	n.a.
Vessel/Aircraft	14	n.a.	40	5	n.a.	10	0	n.a.
Other	5	n.a.	0	20	n.a.	0	0	n.a.
Total	100	n.a.	100	100	n.a.	100	100	n.a.

#### **Comments submitted:**

- **HKC** mentions "Rail cargo, vehicle check and search."
- **USA** indicates that "*The U.S. has 327 ports of entry, and the primary inspection target at every port of entry are illegal goods or people.*"

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN
Primary inspection	AVG							
targets	%							
Baggage	10	15	20	5	20	5	0	5
Bulk Freight	15	40	15	4	30	4	5	5
Container Freight	64	40	45	90	30	90	90	60
Vessel/Aircraft	12	5	20	1	20	1	5	30
Other	0	0	0	0	0	0	0	0
Total	100	100	100	100	100	100	100	100

## **Overall analysis of both DEV and DING Economies**

For both DEV and DING Economies, container freight is the primary inspection target, with a higher importance given in DING Economies (64% against 46% in DEV Economies).

Bulk Freight is ranked second, approx. 4 times less important than container freight in DING Economies (almost 3 times less in DEV Economies).

Baggage comes close to bulk freight in DEV Economies while the third position is taken by Vessel/aircraft in DING Economies.

#### **Q\_12:** Primary inspection target in container freight

If your primary target is container freight, what is your primary inspection target
within the container?

Proposed combination of answers:	YES or NO,
	for each of the basic elements in the list (9
	elements, plus "Other"). For two of the elements,
	there is a possibility to provide free-text
	information.
Number of combinations of answers:	<b>12</b> + <b>1</b> (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	6	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Primary inspection	#									
targets for containers	comb.									
Illegal Aliens	3	No	No	Yes	n.a.	n.a.	n.a.	n.a.	1	33%
Plants	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%
Animals	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%
Weapons/Explosives	6	Yes	No	Yes	Yes	Yes	Yes	n.a.	5	83%
Narcotics	6	Yes	Yes	Yes	Yes	Yes	Yes	n.a.	6	100%
Currency	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%
Merchandise Trade Compliance	5	Yes	No	Yes	n.a.	Yes	Yes	n.a.	4	80%
Organics	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%
Inorganic	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%
Other	3	n.a.	No	Yes	n.a.	Yes	n.a.	n.a.	2	67%

#### **Comments submitted:**

- HKC mentions as "Other target": "Dutiable commodities."
- NZ mentions as "Other target": "Objectionable material."
- **CT** mentions as "Other target": "*IPR*, *CITES*."
- USA mentions as "Other target": "Anything illegal."

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Primary inspection										
targets for containers	# comb.									
Illegal Aliens	5	No	Yes	n.a.	No	n.a.	No	Yes	2	40%
Plants	5	No	Yes	n.a.	Yes	n.a.	Yes	Yes	4	80%
Animals	5	No	Yes	n.a.	Yes	n.a.	Yes	Yes	4	80%
Weapons/Explosives	6	Yes	Yes	Yes	Yes	n.a.	Yes	Yes	6	100%
Narcotics	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Currency	5	No	Yes	n.a.	Yes	n.a.	Yes	Yes	4	80%
Merchandise Trade Compliance	6	Yes	Yes	Yes	Yes	n.a.	Yes	Yes	6	100%
Organics	4	No	n.a.	n.a.	No	n.a.	Yes	Yes	2	50%
Inorganic	3	No	n.a.	n.a.	No	n.a.	Yes	n.a.	1	33%
Other	3	No	Yes	n.a.	n.a.	n.a.	No	n.a.	1	33%

No specific information is provided by THA and VN regarding the target "Organics".

No specific information is provided by THA regarding the target "Inorganics".

No specific information is provided by PRC regarding "Other".

## **Overall analysis of both DEV and DING Economies**

Regarding the primary inspection targets for container freight, **Weapons/explosives**, **Narcotics**, and **Merchandise trade compliance** are considered to be the most important targets by both DEV and DING Economies.

Animals, plants and currency are the second most important targets in DING while there are not considered as important targets in DEV Economies.

**Illegal aliens** is a primary inspection target in one of the two DEV Economies that responded this question.

## **Overall analysis of both DEV and DING Economies**

Primary inspection targets for container	shared by xx out of 13 Economies	Comments					
Narcotics	13	Regarding the primary inspection targets for container freight,					
Weapons/Explosives	11	Narcotics,Weapons/explosivesandMerchandisetrade					
Merchandise Trade Compliance	10	<b>compliance</b> are considered to be the most important targets by most					
Plants	4	responding DEV and DING Economies.					
Animals	4	Animals, plants and currency are the second most important targets in DING while there are not					
Currency	4						
Illegal Aliens	3	DEV Economies.					
Other	3	<b>Illegal aliens</b> is a primary inspection target in one of the three					
Organics	2	DEV Economies that responded					
Inorganic	1	this question.					

# Comparison between DING and DEV Economies regarding primary inspection targets



## **Q\_13:** Important performance indicators of inspection and enforcement

To measure inspection and enforcement effectiveness, which of the following
performance indicators are considered important?

Proposed combination of answers:	YES or NO,
	for each of the basic elements in the list (9
	elements, plus "Other").
Number of combinations of answers:	<b>10</b> + <b>1</b> (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Importance of performance indicators	# comb.									
% of annual container volume throughput	5	Yes	No	Yes	n.a.	No	Yes	n.a.	3	60%
Maximum revenue collection compliance	5	n.a.	No	Yes	n.a.	Yes	No	Yes	3	60%
Maximum trade compliance	5	n.a.	No	Yes	n.a.	Yes	Yes	Yes	4	80%
# or volume of seizures	6	Yes	Yes	Yes	Yes	n.a.	Yes	Yes	6	100%
Increased/decreased # of cargo releases	3	n.a.	No	Yes	n.a.	n.a.	No	n.a.	1	33%
Increased fines and penalties	3	n.a.	No	Yes	n.a.	n.a.	Yes	n.a.	2	67%
Export/Import targeting effectiveness	6	Yes	Yes	Yes	n.a.	Yes	Yes	Yes	6	100%
# of arrests, indictments, convictions	3	n.a.	Yes	Yes	n.a.	n.a.	No	n.a.	2	67%
Positive search ratio	3	No	No	No	n.a.	n.a.	n.a.	n.a.	0	0%

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Importance of performance indicators	# comb									
% of annual container volume throughput	7	No	No	Yes	Yes	Yes	Yes	Yes	5	71%
Maximum revenue collection compliance	7	Yes	Yes	Yes	Yes	No	Yes	No	5	71%
Maximum trade compliance	7	Yes	7	100%						
# or volume of seizures	7	Yes	Yes	Yes	Yes	No	Yes	Yes	6	86%
Increased/decreased # of cargo releases	7	No	No	Yes	Yes	No	Yes	Yes	4	57%
Increased fines and penalties	7	Yes	No	Yes	Yes	No	No	No	3	43%
Export/Import targeting effectiveness	7	Yes	7	100%						
# of arrests, indictments, convictions	7	No	No	Yes	Yes	No	Yes	No	3	43%
Positive search ratio	7	Yes	No	Yes	Yes	Yes	No	Yes	5	71%

# Comparison between DING and DEV Economies regarding performance indicators



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Importance of performance indicators	shared by xx out of 14 Economies	Comments
Export/Import targeting effectiveness	13	Export/Import targeting effectiveness and Number or volume of seizures are both
<i># or volume of seizures</i>	12	indicators considered to be important to measure inspection
Maximum trade compliance	11	most of responding DEV and DING Economies.
% of annual container volume throughput	8	Maximum trade compliance is considered important by all DING Economies and by 4 of 5
Maximum revenue collection compliance	8	responding DEV Economies. The % of annual container volume
Positive search ratio	8	collection compliance and Positive search ratio are ranked similarly by
Increased/decreased # of cargo releases	5	both DEV and DING Economies. Increased/decreased # of cargo releases, Increased fines and
Increased fines and penalties	5	penalties and # of arrests, indictments, convictions are considered as not so relevant
# of arrests, indictments, convictions	5	indicators particularly by DEV but also by DING Economies.

#### **Q\_14:** Specific criteria to target containers

What specific criteria in order of importance do you use to target particular containers for non-intrusive examination using inspection technology or for physical examination?

Proposed combination of answers:	Economies were invited to indicate up to 5 specific criteria.
Number of combinations of answers:	5

## **DEV Economies**

Responding DEV Economies	Proposed criteria
	Intelligence and alert
	Profiling of risk indicators
нкс	Consignment/importer/expertor/manifest details
	Routing of consignment/shipment
	Specific alert
	Previous adverse recordings - supplier or
NI/Z	importing entity
INZ	1st time importer
	Cost unit ratio
	Source country
	High Tariff or contraband goods
	Country of origin, Route
СТ	Cargo description
	Consignee
	Customs broker

The responding three (3) DEV Economies listed 14 criteria for non-intrusive examination.

AUS and JPN did not provide any information. CDA mentions that "A list of criteria that we have developed over the years." USA indicates that "it cannot share this information."

Responding DING Economies	Proposed criteria			
	New Importers			
СШ	Kind of Merchandise			
UIL	Country of Origin			
	Importer Behavior History			
	Intelligence			
PRC	Company scores			
	Risk analysis			
	Country of origin			
МАС	Type of cargo			
MAS	Importer's profile			
	Importer's compliance level			
	Risk analysis			
	Random selection			
MEX	Port of entry			
	Type of container			
	Experience			
	Country of destination			
PE	Specif Alert			
	Score exporter			
	Screen exporters and importers			
THA	Specify tariff			
	Country of destination or origin			
	Lack of information on the containers			
VN	Come from suspected countries or regions			
	High risk			

The seven (7) responding DING Economies indicated a total of 25 criteria for non-intrusive examination.

## **Overall analysis of both DEV and DING Economies**

The criteria (39 in total) proposed by the responding Economies were regrouped into the following five (5) categories:

Cotogony of ouitoria	DEV	DING	DEV	DING	
Category of criteria	Num	bers	Percentage		
Customs tariff	1	1	7%	4%	
Type of cargo	2	4	14%	16%	
Country of Origin	3	6	21%	24%	
Risk analysis/Intelligence	4	7	29%	28%	
Importer's profile	4	7	29%	28%	
TOTAL	14	25	100%	100%	

Responding DEV and DING Economies came up with a similar choice of criteria and ranking. The two first criteria (Importer's profile and Riskanalysis/Intelligence) ranked high (around 29% of all proposed criteria), followed by country of origin (approx. 23%), Type of cargo (respectively 14 and 16%) and Customs tariff, far behind with 7 and 4%.



# Comparison between DING and DEV Economies regarding criteria for examination

#### Section 4 (Inspection process): Synthesis of observations

The questions under Section #4 address the inspection process in terms of its main elements, its primary inspection targets (in general and in container traffic), its performance indicators and its criteria to target containers.

There is a strong convergence of views regarding the elements of the inspection process, along the line of WCO-recommended modern Customs practices. Investigation, Random or statistical sampling and Laboratory analysis are among the lower ranking elements.

Container freight is the primary inspection target, ranking far higher than the two other targets (Bulk freight and Baggage), particularly in DING Economies.

Regarding container freight inspection, Narcotics, Weapons/explosives and Merchandise trade compliance are the most relevant primary inspection targets.

Export/Import targeting effectiveness and Number/ volume of seizures are the most relevant indicators to measure inspection and enforcement effectiveness, closely followed by Maximum trade compliance.

Among other things, these observations may indicate that the role of Customs Administration in protecting national interests is increasingly geared towards security (rather than trade facilitation), with the support of modern practice and technologies (i.e. risk management).

#### **SECTION 5: Reporting**

The questions under Section #5 address the reporting of inspection results, in terms of level of reporting, types of results reported, location of records and sharing of results.

## **Q\_15:** Level of reporting of inspection results

To which level of the Control and Enforcement instution
are inspection results reported?

Proposed combination of answers:	YES or NO,
	for each of the levels in the list (4 levels, plus
	"Other").
Number of combinations of answers:	<b>5</b> + <b>1</b> (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Level of reporting	# comb.									
Port of Entry – Local Office	5	n.a.	Yes	Yes	Yes	Yes	Yes	n.a.	5	100%
Regional Office	3	n.a.	Yes	Yes	n.a.	n.a.	No	n.a.	2	67%
Headquarters	6	Yes	Yes	Yes	n.a.	Yes	No	Yes	5	83%
Remote	3	n.a.	Yes	Yes	n.a.	n.a.	No	n.a.	2	67%

#### **Comments submitted:**

• NZ makes reference to its "National Targeting Center and Intelligence."

## **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	% YES	% YES
Level of reporting	# comb.									
Port of Entry – Local Office	7	Yes	7	100%						
Regional Office	7	Yes	Yes	Yes	No	No	No	Yes	4	57%
Headquarters	7	Yes	7	100%						
Remote	7	No	No	No	Yes	No	No	Yes	2	29%

## **Overall analysis of both DEV and DING Economies**

Level of reporting	DEV	DING		
Remote	63%	29%	Port of Entry – Local Office	6
			Headquarters 83%	6
Regional Office	63%	57%	Regional Office 63%	
Headquarters	83%	100%	Remote 63%	
Port of Entry – Local Office	100%	100%	0% 20% 40% 60% 80% 100% 1 DING DEV	120%

Among all responding DING Economies, inspection results are reported at the levels of both Headquarters and Port of entry/local office of the Control and Enforcement Institution.

This situation is similar among responding DEV Economies, with the exception of CT that does not report to Headquarters.

Reporting at regional offices or remote places is much less common in all of the responding APEC Economies, particularly the DING ones.

#### **Q\_16:** Types of inspection results reported

What type(s) of in	spection results are reported?								
Proposed combination of answers: YES or NO,									
	for each level in the list (4 levels, plus "Other").								
Number of combinations of answers:	5 + 1 (text for " <i>Others</i> ")								

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Types of	#									
inspection results reported	comb.									
Successfull identifications	6	Yes	Yes	Yes	Yes	Yes	No	n.a.	5	83%
Failures	5	Yes	Yes	Yes	Yes	n.a.	No	n.a.	4	80%
Volume/number of cargo units inspected (throughput)	6	Yes	Yes	Yes	Yes	Yes	Yes	n.a.	6	100%

#### **Comments submitted:**

- **CDA** informs that "all targetted containers that are non-resultant are reported."
- **HKC** mentions that "*inspection/examination method, vehicle and passenger throughout*" are also reported.
- **USA** indicates that: "Not sure what these options mean; what is a "failure" for inspection results?"

## **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Types of inspection results reported	# comb.									
Successfull identifications	7	Yes	7	100%						
Failures	7	Yes	Yes	Yes	Yes	No	Yes	Yes	6	86%
Volume/number of cargo units inspected (throughput)	7	Yes	7	100%						

## **Overall analysis of both DEV and DING Economies**

The volume/number of cargo units inspected (throughput) is always reported in both responding DEV and DING Economies.

Successfull identifications are reported in all DING Economies and in all DEV Economies, except **CT**.

To a less extent, failures are are similarly reported in most responding DEV and DING EconomiesDING Economies.

#### **Q\_17:** Recording of inspection results

Where are the i	inspection results recorded?									
Proposed combination of answers: YES or NO,										
	for each option in the list (3 options, plus "Other").									
Number of combinations of answers:	4 + 1 (text for "Others")									

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Recording of	#									
inspection results	comb.									
Manually in local Records Book	3	n.a.	Yes	Yes	n.a.	n.a.	No	n.a.	2	67%
Customs computerized system	7	Yes	Yes	Yes	Yes	Yes	Yes	Yes	7	100%
Port Authority computerized system	3	n.a.	No	Yes	n.a.	n.a.	Yes	n.a.	2	67%

#### **Comments submitted:**

• **HKC** mentions that "Stand-alone computers are used."

## **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
<b>Recording of</b>	#									
inspection results	comb.									
Manually in local Records Book	7	No	Yes	Yes	Yes	Yes	Yes	Yes	6	86%
Customs computerized system	7	Yes	7	100%						
Port Authority computerized system	7	No	0	0%						

#### **Comments submitted:**

• **MEX** indicates the use of "*Central office thru internet system*."

## **Overall analysis of both DEV and DING Economies**

In both DEV and DING Economies, inspection results are recorded on the Customs computerized system. Manual recording of the results in local Records Books is a practice in most DING Economies and in few DEV ones. Recording these results on the local Port Authority computerized system is not a practice in the responding DING Economies, but it is in few DEV ones.

#### **Q\_18:** Sharing of inspection results

#### Are inspections results shared with other concerned institutions?

Proposed combination of answers:	YES or NO,
	Opening question and for each of the levels in the
	list (3 levels, plus "Other").
Number of combinations of answers:	5 + 1 (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	6	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
Sharing of	#									
inspection results	comb.									
With the Port Authority?	4	No	No	Yes	n.a.	n.a.	No	n.a.	1	25%
With other Customs Administrations abroad?	6	Yes	Yes	Yes	n.a.	Yes	No	Yes	5	83%
With other Institutions?	5	Yes	Yes	Yes	n.a.	Yes	No	n.a.	4	80%

#### **Comments submitted:**

- AUS does not indicate which other institutions.
- **CDA** mentions that "Intelligence officers can/will disseminate results with other agencys, if information is pertinent."
- HKC mentions "local enforcement agencies."
- NZ mentions "Police and other government agencies, sometimes press if significant result."
- **USA** indicates that it "depends on bilateral information sharing agreements/instruments."

## **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
Sharing of	#									
inspections results	comb.									
With the Port Authority?	7	No	No	Yes	No	No	No	Yes	2	29%
With other Customs Administrations abroad?	7	No	No	Yes	Yes	Yes	No	Yes	4	57%
With other Institutions?	7	Yes	No	Yes	Yes	Yes	No	Yes	5	71%

#### **Comments submitted:**

- CHL mentions "Health Service, Treasury, Mobilization General Direction."
- MAS mentions "The Police, Drug Enforcement Agency."
- MEX does not indicate which other institutions.
- **PE** mentions "*The Police*."
- VN indicates that sharing of results only "If required or requested."

Sharing of inspections results	DEV	DING	
With the Port Authority?	25%	29%	With other Customs Administrations abroad?
With other Institutions?	80%	71%	With other Institutions? 71% 80% With the Port Authority? 29%
With other Customs Administrations abroad?	83%	57%	0% 20% 40% 60% 80% 100 ■ DING ■ DEV

## **Overall analysis of both DEV and DING Economies**

Sharing inspection results with other Customs Administrations abroad is a practice more common in DEV Economies than in DING Economies (83% against 57%).

Sharing results with other local institutions is a relatively common practice in both DEV and DING Economies (around 75%).

Sharing with the Port Authority is a much less common practice in both DEV and DING Economies (approx. 28%).

#### Section 5 (Reporting): Synthesis of observations

The questions under Section #5 address the reporting of inspection results, in terms of:

- level of reporting: mostly Headquarters and Port of entry,
- types of results reported: volume of unit inspected and successful identifications,
- location of records: Customs computerized system. and
- sharing of results: eventually with other local institutions and Customs abroad.

#### **SECTION 6: Inspection technology**

The questions under Section #6 address the general features of the inspection technology used, in terms of mobility, technologies used and for what types of targets.

#### **Q\_19:** Degree of mobility of inspection technology used

What is the degree of mobility in the inspection technology that you utilize?
(Please indicate a percentage)

Proposed combination of answers:	A value
	for each of the mobility options in the list (3 options), please indicate the relative percentage of each option. The sum of all figures should be not greater than 100.
Number of combinations of answers:	3

#### **DEV Economies**

DEV Economies that have answered	4	AUS	CDA	нкс	JPN	NZ	СТ	USA
Degree of mobility used	AVG %.							
Fixed	45	n.a.	30	38	n.a.	20	90	n.a.
Portable/transportable	28	n.a.	52	15	n.a.	40	5	n.a.
Mobile	28	n.a.	18	47	n.a.	40	5	n.a.
Total	100	n.a.	100	100	n.a.	100	100	n.a.

It can be noted that **CT** has a quite different approach on mobility of inspection technology, compared with the three other responding Economies.

## **DING Economies**

DEV Economies that have answered	4	CHL	PRC	MAS	MEX	PE	THA	CHL
Degree of mobility used	AVG %.							
Fixed	54	60	15	80	69	0	100	54
Portable/transportable	28	25	50	20	25	50	0	28
Mobile	18	15	35	0	6	50	0	18
Total	100	100	100	100	100	100	100	100

**THA** and **MAS** (to some extent) are giving more importance to "*fixed*" inspection technology, followed by **MEX** and **CHL**. Only **PRC** and **PE** are relying more on portable/transportable and mobile inspection technologies.

DING Economies appear to be more inclined towards the use of fixed technology.

#### **Q\_20:** Kind of inspection technology used

## What kind of inspection technology do you currently utilize for your target population?

Proposed combination of answers:	A value
	for each of the technologies in the list (6
	technologies mentioned, plus "Other"), please
	indicate the relative percentage to each technology
	used. The sum of all figures should be not greater
	than 100.
Number of combinations of answers:	7+1 (text for " <i>Others</i> ")

## **DEV Economies**

DEV Economies that have answered	4	AUS	CDA	нкс	JPN	NZ	СТ	USA
Inspection technologies	AVG							
used	%.							
X-ray	71	n.a.	38	75	n.a.	80	90	n.a.
Gamma Ray	1	n.a.	4	0	n.a.	0	0	n.a.
Fast/Thermal Neutron	0	n.a.	0	0	n.a.	0	0	n.a.
Radioactive Isotope Detector	3	n.a.	10	0	n.a.	0	0	n.a.
Radiation Detector	7	n.a.	8	0	n.a.	10	10	n.a.
Vapor/Trace Detector	18	n.a.	40	20	n.a.	10	0	n.a.
Other	1	n.a.	0	5	n.a.	0	0	n.a.
Total	100	n.a.	100	100	n.a.	100	100	n.a.

#### **Comments submitted:**

• **HKC** mentions "*Detective dogs*" as another technology.

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA
Inspection technologies	AVG						
used	%.						
X-ray	70	100	50	65	52	50	100
Gamma Ray	4	0	0	0	22	0	0
Fast/Thermal Neutron	0	0	0	0	0	0	0
Radioactive Isotope Detector	4	0	15	5	1	5	0
Radiation Detector	3	0	15	0	1	0	0
Vapor/Trace Detector	7	0	10	5	6	20	0
Other	13	0	10	25	18	25	0
Total	100	100	100	100	100	100	100

#### **Comments submitted:**

- **PRC**, **MAS** and **PE** mention "*Dogs*" as another technology.
- MEX also uses "Phazir."
- Although VN does not provide any data on the technologies used, it says that "we use *X-ray scanners, inspection tools or dogs.*"

Inspection technologies used	DEV	DING	
Fast/Thermal Neutron	0%	0%	X-ray 70% 71%
Gamma Ray	1%	4%	Vapor/Trace Detector 18%
Other	1%	13%	Radiation Detector
Radioactive Isotope Detector	3%	4%	Other 1% 13%
Radiation Detector	7%	3%	Gamma Ray 1%
Vapor/Trace Detector	18%	7%	Fast/Thermal Neutron 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0%
X-ray	71%	70%	DING DEV

## **Overall analysis of both DEV and DING Economies**

Out of the four (4) responding DEV Economies, only **CDA** uses inspection technologies such as Gamma Ray, FTA/TNA and Radioactive isotope detector. All DEV Economies use X-Ray technology and, eventually, Vapor/trace detector and Radiation detector.

Two of the 6 responding DING Economies (**CHL** and **THA**) report to use exclusively (?) X-Ray technology. The others share the use of X-Ray with the use of other technologies (Canines, Vapor/trace detectors). In particular, **MEX** uses Gamma-Ray technology.

None of the responding Economies reports the use of FNA/TNA technologies.

#### **Q\_21:** Non-intrusive screening and examination technologies used

What inspection technology does your agency primarily utilize for non intrusive screening and examination of each of the following? (Please indicate the technology)

Proposed combination of answers:	Economies were invited to indicate a specific
	Baggage: Freight at ports of entry.
Number of combinations of answers:	3

ECONOMIES	Ident.	Passengers:	Baggage:	Freight at ports of entry:	
CDA		Alcohol and Trace Detection	X-ray	radiation detection, gamma and xray imaging	
DEV Economies	нкс	ion-scanners, metal detector, itemizer, dogs	x-ray machine, ion- scanners, metal detector,itemizers, dogs	fixed/mobile x-ray machines, ion- scanners, itemizer, vehicle scanning system	
	JPN	n.a	X-Ray	X-Ray	
	NZ	n.a	Fixed x-ray	x-ray; mobile, fixed and portable	
CT n.		n.a	X-Ray	X-Ray	
	CHL	X-Ray	X-Ray	X-Ray	
		X-Ray	X-Ray	X-Ray	
	PRC	(Radiation	(Radiation	(Radiation	
DING		Detector)	Detector)	Detector)	
DING	MAS	n.a	Rapiscan	X-Ray	
Economies	MEX	Metal detector	X-Ray	X-Ray, Gamma, Phazir	
	PE X-Ray		X-Ray	X-Ray	
	THA	n.a	n.a	X-Ray	
	VN	n.a	X-ray	X-Ray	

For the twelve (12) responding APEC Economies, X-ray is the inspection technology used for non-intrusive screening and examination of freight at ports of entry and for Baggages.

Regarding Passengers, only 6 Economies out of 12 provided an answer that points to X-ray technology, but also indicates other technologies such as alcool, metal and trace detection and canines.

It can be noticed that **HKC** uses a similar variety of technologies for the three targets.

#### Section 6 (Inspection technology): Synthesis of observations

The questions under Section #6 address the general features of the inspection technology used, in terms of mobility, technologies used and for what types of targets.

Regarding mobility, responding DEV Economies tend to use more the category "Portable + Mobile" than the category "Fixed" (55% against 45%), a situation opposite to the one observed with responding DING Economies. This might be due to the likely higher operating costs of "Portable + Mobile" versus "Fixed" technologies.

X-ray technology is by far the mostly used technology by both DEV and DING Economies. Vapor/Trace Detection technology appears to be the second type of technology used by DEV Economies, while DING Economies use canines.

X-ray technology is commonly used for Baggage and Freight at port of entry. It is used for Passengers, together with other types of detectors.

#### **SECTION 7: Human resources development issues**

The questions under Section #7 address the resources invested into the inspection process, the number of local and foreign staff assingned to key inspection-related activities, the volume of staff trained locally and abroad, the established audit mechanisms for the goods control process, and the main active NII devices used in primary inspection.

#### **Q\_22:** Staffing and funding of screening and examination technologies

# What is the relative percentage of effort (in terms of staffing and funding) for your agency between physical examination (intrusive) and technology screening (non-intrusive examination) of target populations?

Proposed combination of answers:	A value
	for the four (4) combinations of resources (staffing and funding) and types of examination (intrusive and non-intrusive), please indicate the relative
	percentage assignet to to intrusive and non- intrusive examination. The sum of all figures by resources should be not greater than 100.
Number of combinations of answers:	4

## **DEV Economies**

<b>DEV</b> Economies answering on efforts ( <b>staffing</b> )	3	НКС	NZ	СТ
Percentage of personnel in the following areas	AVG %			
Physical Examination	69	65	67	75
Technology Screening	31	35	33	25
Total	100	100	100	100
<b>DEV</b> Economies answering on efforts (funding)	2	НКС	NZ	СТ
Percentage of funds in the following areas	AVG %			
Physical Examination	58	55	60	n.a
Technology Screening	43	45	40	n.a
Total	100	100	100	n.a

**Observations:** Only three (3) of the 7 DEV Economies have provided information on **staffing**. Out of those 3, only two have provided information on **funding**.

<b>DING</b> Economies answering on efforts ( <b>staffing</b> )	7	CHL	PRC	MAS	MEX	PE	THA	VN
Percentage of personnel in the following areas	AVG %							
Physical Examination	73	80	70	80	60	80	70	70
Technology Screening	27	20	30	20	40	20	30	30
Total	100	100	100	100	100	100	100	100
<b>DING</b> Economies answering on efforts ( <b>funding</b> )	6	CHL	PRC	MAS	MEX	PE	THA	VN
Percentage of funds	AVG							
in the following areas	%							
Physical Examination	23	10	30	20	40	20	20	n.a
Technology Screening	77	90	70	80	60	80	80	n.a
Total	100	100	100	100	100	100	100	n.a

**Observations:** All seven responding DING Economies have provided information on **staffing**. Only **VN** did not provide information on **funding**.

## **Overall analysis of both DEV and DING Economies**

Comb	DEV	DING	
Staffing	Physical Examination	69%	73%
Starring	Technology Screening	31%	27%
Funding	Physical Examination	58%	23%
	Technology Screening	43%	77%



In terms of "**Staffing**", DEV and DING Economies have a similar distribution between Physical examination and Technology screening (approx. 70/30), although DING Economies seem to give slightly more importance to Physical examination (73% against 69%).

In terms of "**Funding**", DING Economies allocate more than 3 times funds to Technology screening than to Physical examination, while DEV Economies allocate slightly more to Physical examination than to Technology screening. This may reflect the fact that the cost of staffing in DEV Economies is probably much higher than in DING Economies.

Q_23: Local specialized personnel employed
How many LOCAL specialized personnel (Full Time Equivalent - FTE)
do work in the following areas?

value
or each of areas of specialized personnel in the list
areas mentioned, plus "Other"), please indicate
e number of FTE persons.
+ 1 (text for " <i>Other</i> ")

## **DEV Economies**

DEV Economies that have answered	2	нкс	NZ
Number of LOCAL persons employed in the following areas	AVG		
Enforcement and control procedures	50	50	50
Operations of cargo identification tools	32	39	25
Interpretation of results	16	21	10
Information Technology	8	10	5
Other	5	0	10

#### **Comments submitted:**

- NZ mentions 10 staff specialized in Intelligence.
- **CT** indicates that "the chief or supervisor handles such matters, about 3 to 5 people."
- **USA** mentions that "*CBP* has approximately 55,000 employees, but does not define into these categories."
- **Observations:** The two responding DEV Economies are assigning approx. three times more staff to the areas of "Enforcement and control procedures" and "Operations of cargo identification tools" than to the other two areas: "Interpretation of results" and "Information technology."

It might be that **NZ** has provided a distribution of the number of local staff among the 5 proposed areas. In any case, no detail is given regarding the area "Other".

DING Economies that have answered	6	CHL	PRC	MAS	PE	ТНА	VN
Number of LOCAL persons employed in the following areas	AVG						
Enforcement and control procedures	31	100	10	1	1	5	70
Operations of cargo identification tools	32	100	60	8	8	3	10
Interpretation of results	21	100	10	4	4	5	2
Information Technology	13	50	20	1	1	3	5
Other	2	0	0	0	0	0	13

#### **Comments submitted:**

- CHL mentions that "in total, there are 320 enforcement officers in the Customs."
- **VN** indicates that, under Other are persons in "*Admistrative and Audit functions*."...Furthermore, the figures provided are in relative percentages.
- **Observations:** Two of the 6 responding DING Economies seem to have indicated figures in relative percentages: **VN** (as per the comment above) and **PRC** (considering that a staff of 100 persons looks particularly small for such an Economy).

**CHL** appears to allocate much more local staff to the four areas that any of the other DING Economies that provided numbers (**MAS**, **PE** and **THA**): 350 against approx. 15 for the others.

Independently of whether the figures are numbers or percentages, the 6 DING Economies assign more staff to the areas of "Enforcement and control procedures" and "Operations of cargo identification tools" than to the other two areas: "Interpretation of results" and "Information technology", a situation similar to the one observed for the responding DEV Economies.

#### **Q\_24:** Foreign specialized personnel employed

#### How many FOREIGN specialized personnel (Full Time Equivalent - FTE) do work in the following areas? Please indicate the total number of FOREIGN personnel (FTE) involved in national security-related issues.

Proposed combination of answers:	A value
	for each of areas of specialized personnel in the list
	(4 areas mentioned, plus "Other"), please indicate
	the number of FTE persons.
Number of combinations of answers:	5+1 (text for " <i>Other</i> ") + 1 for the number of
	persons involved in security-related issues.

	Number of DEV Economies that provided an answer	1
DEV	DEV Economies that employ FOREIGN personnel	1
	Comments: Only <b>HKC</b> employs 11 FOREIGN personnel in the area of Information	
	Technology	

	Number of DING Economies that provided an answer	1
DING	DING Economies that employ FOREIGN personnel	0
	Comments: Only MEXican citizens can work for Customs	

# **Observations:** The fact that only two Economies (**HKC** and **MEX**) have reacted to the question may raise the issue of wording of the question.

Indeed, in a number of DING Economies, the tools related to cargo identification are often installed, operated and maintained by foreign specialists (from donor countries or manufacturers) assigned (often on a long-term basis) to assist the Economies in the appropriate use of the tools....

So it is likely that there are foreign specialized personnel, but this category of personnel may not be included into the Economy's payroll.

#### **Q\_25: Provision/organization of training**

#### Does your institution provide/organize training in the following areas?

Proposed combination of answers:	A value				
	for each of the areas of specialization in the list (4				
	areas mentioned, plus "Other"), please indica				
	theaverage number of persons traind per year,				
	locally and abroad.				
Number of combinations of answers:	<b>10+1 (text for "Other")</b>				

## **DEV Economies**

DEV Economies that provide training <b>locally</b>	2	НКС	JPN	NZ
Average number of persons/year	AVG			
trained <u>locally</u> in the following areas	#			
Enforcement and control procedures	47	40	0	100
Operations of cargo identification tools	66	82	17	100
Interpretation of results	56	52	15	100
Information Technology	29	77	0	10
Other	8	0	23	0
DEV Economies that provide training <b>abroad</b>	1	HKC	JPN	NZ
Average number of persons/year	AVG			
trained <u>abroad</u> in the following areas	#			
Enforcement and control procedures	40	n.a	n.a	40
Operations of cargo identification tools	0	n.a	n.a	0
Interpretation of results	40	n.a	n.a	40
Information Technology	0	n.a	n.a	0
	•			0

#### **Comments submitted:**

- JPN mentions "Training of Counter-Terrorism (Explosive etc.)", as Other.
- **USA** mentions that "training is provided domestically and abroad for all these areas."
- **Observations:** In the three responding DEV Economies, local training seems to focus more on "*Operations of cargo identification tolls*" and "*Interpretation of results*" than on "*Enforcement and control procedures*" and "*Information technology*." In particular, JPN reports no local training in those to last areas.

Only NZ reports **training abroad** in the areas of "*Enforcement and control procedures*" and "*Interpretation of results*".

DING Economies that provide training <b>locally</b>	4	CHL	MAS	PE	THA
Average number of persons/year	AVG				
trained <u>locally</u> in the following areas	#				
Enforcement and control procedures	21	50	20	2	10
Operations of cargo identification tools	21	25	30	25	2
Interpretation of results	3	0	4	4	2
Information Technology	5	10	5	2	2
Other	0	0	0	0	0
DING Economies that provide training		СШ	МАС	DF	тца
abroad	3	CHL	MAS	ΓĽ	па
Average number of persons/year	AVG				
trained <u>abroad</u> in the following areas	#				
Enforcement and control procedures	9	15	10	1	n.a
Operations of cargo identification tools	5	0	10	5	n.a
Interpretation of results	1	0	1	1	n.a
Information Technology	2	0	5	0	n.a
Other	0	0	0	0	n.a

**Observations:** In the four responding DING Economies, **local training** seems to focus more on "*Enforcement and control procedures*" and "*Operations of cargo identification tolls*", although two Economies (**MAS** and **PE**) give relatively more importance to "*Operations of cargo identification tools*". The two other areas are given less importance. A similar situation is reported regarding **training abroad**, although no information is provided by **THA**.

## **Q\_26:** Audit mechanism for goods control process

Have you established	an audit mechanisi	n for the goods c	ontrol process?
Have you established	an addit meenamor	n tor the goods c	und of process.

Proposed combination of answers:	YES or NO,						
	Opening question with free text to detail the mechanism, if any.						
Number of combinations of answers:	1+1 (text for "Detail of the mechanism")						

Audit mechanisms	DEV	DING	TOTAL
Economies that have established an audit			
mechanism	4	4	8
Type of audit mechanism			
Internal audit	1	2	3
Post Clearance audit		1	1
Audit by private company		1	1
Internal procedures	2		2
Trade Assurance programme	1		1

## **Comments submitted:**

ECONOMIES	Types of mechanisms
НКС	Daily random checking on cargo examination reports, consignment records and internal computer system; counter-checking on the declaration of inbound transhipment cargoes made by shippers.
NZ	Trade assurance program manned by in excess of 60 Customs auditors
СТ	Audit divisions are in charge of such matters
USA	internal procedures
CHL	Interal Audit Department is in charge for audit mechanisms in the customs
PRC	Internal Audit
MAS	Post Clearance Audit
MEX	Audit process by a private company

## **Q\_27:** Primary inspection and use of NII devices

## Is primary inspection carried out using active NII devices?

Proposed combination of answers:	YES or NO,
	Opening question and for each of the screening
	methods in the list (4 methods).
Number of combinations of answers:	4

## **DEV Economies**

DEV Economies that have answered	7	AUS	CDA	нкс	JPN	NZ	СТ	USA	# YES	% YES
DEV Economies that carry out NIID primary inspection	6	Yes	Yes	Yes	Yes	Yes	Yes	No	6	86%
Screening method used	# comb.									
X-Ray	6	Yes	Yes	Yes	Yes	Yes	Yes	n.a.	6	100%
Gamma Ray	3	n.a.	Yes	No	n.a.	n.a.	No	n.a.	1	33%
Pulsed Fast Neutron Analysis	2	n.a.	n.a.	No	n.a.	n.a.	No	n.a.	0	0%
Thermal Neutron Activation	2	n.a.	n.a.	No	n.a.	n.a.	No	n.a.	0	0%

## **DING Economies**

DING Economies that have answered	7	CHL	PRC	MAS	MEX	PE	THA	VN	# YES	% YES
DING Economies that carry out NIID primary inspection	6	Yes	No	Yes	Yes	Yes	Yes	Yes	6	86%
Screening method used	# comb.									
X-Ray	6	Yes	n.a.	Yes	Yes	Yes	Yes	Yes	6	100%
Gamma Ray	6	No	n.a.	No	Yes	No	No	No	1	17%
Pulsed Fast Neutron Analysis	6	No	n.a.	No	No	No	No	No	0	0%
Thermal Neutron Activation	6	No	n.a.	No	No	No	No	No	0	0%
Number of APEC Economies that provided an answer	14									
---	----	--	--							
APEC Economies that carry out NIID primary inspection	12									
Screening method used										
X-Ray	12									
Gamma Ray										
Pulsed Fast Neutron Analysis	0									
Thermal Neutron Activation	0									

# **SUMMARY**

Two Economies (USA and PRC) do not use NIID for primary inspection.

The twelve (12) remaining responding Economies use X-Ray as a screening method.

Only **CDA** and **MEX** report the use of Gamma Ray screening method, in addition to X-Ray. FNA and TNA methods are not reported to be used by none of the responding Economies.

### Section 7 (HRD issues): Synthesis of observations

The questions under Section #7 address the resources invested into the inspection process, the number of local and foreign staff assingned to key inspection-related activities, the volume of staff trained locally and abroad, the established audit mechanisms for the goods control process, and the main active NII devices used in primary inspection.

Regarding resources, the distribution of staff between Physical examination and Technology screening is similar in both DEV and DING Economies, with a ratio 2 to 1 in favor of examination in DEV Economies versus a ratio of 3 to 1 in DING Economies. The distribution of funds is relatively balanced between Physical examination and Technology screening in DEV Economies (58%-43%) while DING Economies invest three times more funds in Technology screening than in Physical examination.

Regarding the local staffing, DEV Economies strongly favor the areas of "Enforcement and control procedures" and "Operations of cargo identification tools" (82%) againt the two other areas: "Interpretation of results" and "Information Technology" (28%). The situation is slightly more balanced (63%-37%) in DING Economies. Regarding foreign staffing, the impression is that Economies were reluctant to provide information.

Regarding local training, responding DEV Economies focus on "Operations of cargo identification tools" and "Interpretation of results" (yearly average of 113) versus "Enforcement and control procedures" and "Information Technology" (yearly average of 97). Responding DING Economies are giving much more weight to local training in "Enforcement and control procedures" and "Operations of cargo identification tools" (yearly average of 42) against "Interpretation of results" and "Information Technology" (yearly average of 11). Training abroad is similarly unbalanced (yearly averages are respectively 14 and 3).

Regarding audit mechanisms for the goods control process, the few Economies that have reported the establishment of such a mechanism tend to use internal audit and/or post-clearance audit.

Finally, regarding the type of NII devices used in primary inspection, X-ray technology remains the most commonly used screening technology.

# **COMMENTS REPORTED IN <u>PART ONE</u>** regarding the two questions:

# Any particular view on Cargo Identification issues?

#### From Canada:

"From a technology perspective, the effectiveness of xray and gamma ray imaging is based on the experience of the officer to learn what a 'normal' shipment is. Only then can an 'anomaly' be identified for physical examination. <u>Would appreciate learning from your</u> <u>experience with PFNA and TNA.</u>"

#### From New Zealand :

"The development of effective screening criteria for suspect cargo, both import and export, is crucial to an effective and efficient intervention mechanism. For example at the Port of Auckland, New Zealand's busiest with a throughput of 800,000 TEU containers per annum, New Zealand Customs ends up x-ray screening between 5,000 to 6,000 TEUs each year (0.625%- 0.75%), of which they end up physically examining 500. This is due to capability issues. Of that small percentage physically examined (1 in 1600), NZ Customs has a 33% hit rate."

# **Comments on Part ONE Questionnaire ?**

#### From New Zealand :

"<u>Many of the questions asked are definitive to one method only.</u> A multi-layered screening/ intervention model, deploying different methods and criteria is often the most effective and needs to be factored in, as does the risk management intelligence driven model used as a filtering system for risk."

### ANALYSIS OF THE ANSWERS TO THE QUESTIONS UNDER PART TWO

This Part of the Questionnaire will review the technologies used for primary inspection, for secondary inspection as well as support facilities (Alarm stations) and staffing (Secondary Inspection Teams).

## **PRIMARY INSPECTION and Radiation Portal Monitors (RPMS)**

### Q\_29: Type(s) of RPMs

		<b>DEV Eco</b>	nomies		DING Eco.		
	С	DA	JF	٧N	MEX	THA	
	Type 1	Type 2	Type 1	Type 2	Type 1	Type 1	
Model	Portal	Carborne	n.a.	n.a.	VM- 250AGN / PM- 700AGN	Portal Monitor	
Trademark	SAIC	SAIC	n.a.	n.a.	SAIC	n.a.	
Mobility	Fixed	Mobile	Fixed	Fixed	Fixed	Fixed	
Average age	5	5	7	7	2	2	
Nb Units	32	12	15	1	1	20	

What type(s) of RPMs?

### **Q\_30:** Ownership of RPMs

Who	owns	the	<b>RPMs?</b>
· · HO	0 11 110	unc	TAT TATO •

		DEV Ecc	DING Eco.			
	C	A	JPN		MEX	THA
	Type 1	Type 2	Type 1	Type 2	Type 1	Type 1
Who Owns RPMs	Customs	Customs	Private service provider	Private service provider	Port/Airport Authority	US/TH enacting
Contract with			Customs	Customs		
Duration			n.a.	n.a.		
Cost-basis			n.a.	n.a.		



#### **Q\_31: Maintenance of RPMs**

tino provides Ai Mi maintenance.						
		DEV Ecc	DING E	co.		
	C	A	JF	٧N	MEX	THA
	Type 1	Type 2	Type 1	Type 2	Type 1	Type 1
RPMs Maintenance	Customs	Customs	Private service provider	Private service provider	Private service provider	Portal Monitor
Contract with			Customs	Customs	Port/Airport Authority	
Duration			n.a.	n.a.	1	
Cost-basis			n.a.	n.a.	Annual amount	

Who provides RPM maintenance?

### **Q\_32: Location of RPMs**

	Where are located the RPMs?								
		DING	i Eco.						
		CD	Α	JPN		MEX	THA		
_		Type 1	Type 2	Type 1	Type 2	Type 1	Type 1		
	RPMs location	Dockside	n.a.	n.a.	n.a.	Within the Port Complex	Within the Port Complex		

#### Q\_33: RPMs and re-organization of land use

Has the installation of the RPMs created a re- organisation of land use within the Port area?

	DEV Economies				DING	i Eco.
	CDA		JPN		MEX	THA
	Type 1	Type 2	Type 1	Type 2	Type 1	Type 1
Re- organization	Minor	Un- changed	Un- changed	Un- changed	Minor	Minor

### **PRIMARY INSPECTION and Non-Intrusive Inspection Devices (NIIDs)**

### Q\_34: Use of NIIDs

Is primary inspection carried out using active NII devices?

	DEV Economies					
	CDA	НКС	JPN	СТ	USA	
Primary inspection w/NII devices?	Yes	Yes	Yes	Yes	No	
X-Ray	Yes	Yes	Yes	Yes		
Gamma Ray	Yes	No	No	n.a.		
FNA	No	No	No	n.a.		
TNA	No	No	No	n.a.		

	DING Economies						
	CHL	PRC	MAS	MEX	PE	THA	VN
Primary inspection w/NII devices?	Yes	No	Yes	Yes	Yes	Yes	Yes
X-Ray	Yes		Yes	Yes	Yes	Yes	Yes
Gamma Ray	No		No	Yes	No	No	No
FNA	No		No	n.a.	No	No	No
TNA	No		No	n.a.	No	No	No

# Q\_35: Type(s) of X-Ray devices

What type(s) of X-Ray devices?								
	DEV Economies							
		CD	A					
	Type 1	Type 2	Туре 3	Type 4				
Model	7555/7085	100100	9075	Rapiscan				
Trademark	Smith Detection	Smith Detection	Smith Detection	Other				
Mobility	Fixed	Mobile	Portable	Fixed				
Average age	7	6	2	12				
Nb Units	43	29	41	12				

	DEV Economies						
			HKC				
	Type 1	Type 2	Туре 3	Type 4	Type 5		
Model	(*)	RAPISCAN Veh. X-ray	Fixed X-ray Machine	X-ray Van	X-ray Van		
Trademark	Nuctech & Other	Nuctech	Nuctech	Smith Detection	Other		
Mobility	Mobile & Fixed	Fixed	Fixed	Mobile	Mobile		
Average age	18	6	5	7	7		
Nb Units	6	1	4	4	1		

(\*) AS&S & VOLVO Mobile X-ray Vehicle Scanning System

	DEV Economies				
	C	т			
	Type 1	Type 2			
Model	HCV-MOBIL 3000	Luggage screening Instrument			
Trademark	Smith Detection	Other			
Mobility	Mobile	Fixed			
Average age	1	8			
Nb Units	2	32			

#### **Comments submitted:**

• **HKC** mentions that the following equipment is also used: TH SCAN X-ray checker (Nuctech/fixed/2/12); Vehicle X-ray Inspection System (Nuctech/fixed/2/2); Thermo Isotope Identifier, HPGe Ortec

		DING Economies						
	CH	L		M	AS			
	Type 1	Type 2	Type 1	Type 2	Туре 3	Type 4		
Model	n.a.	n.a.	THScan	Scanvan	Rapiscan	Bodyscan		
Trademark	Smith Detection	Other	Other	Other	Other	Other		
Mobility	Mobile	Fixed	Fixed	Mobile	Fixed	Fixed		
Average age	1	5	4	3	3	1		
Nb Units	3	25	4	1	7	3		

	DING Economies							
		MEX						
	Type 1	Type 1 Type 2 Type 3 Type 4 Type 5						
Model	100100T, 145180	536SV	HCV V1	100XD	ZVB			
Trademark	Smith Detection	Other	Smith Detection	Other	Other			
Mobility	Fixed	Mobile	Mobile	Fixed	Mobile			
Average age	5	4	8	1	1			
Nb Units	69	4	1	35	10			

#### **Comments submitted:**

• **HKC** mentions also the use of the following equipment: RAPISCAN 536V AS&E ZBV, ASTROPHISICS 100XD

		DING Economies							
	PE				VN				
	Type 1	Type 2	Туре 3	Type 4	Type 1	Type 2	Туре 3	Type 4	
Model	Backscatter	Scanvan	Rapiscan	Bodyscan	Backscatter	Scanvan	Rapiscan	Bodyscan	
Trademark	Smith Detection	Smith Detection	Other	Smith Detection	Smith Detection	Smith Detection	Other	Smith Detection	
Mobility	Mobile	Mobile	Mobile	Fixed	Mobile	Mobile	Mobile	Fixed	
Average age	2	2	3	3	2	2	3	3	
Nb Units	1	2	1	3	1	2	1	3	

		DING Economies					
		THA					
	Type 1	Type 2	Туре 3	Type 4			
Model	THSCAN FG9056	MT1500	Checked Baggage	Carry-on Baggage			
Trademark	Nuctech	Nuctech	Smith Detection	Smith Detection			
Mobility	Fixed	Mobile	Mobile	Mobile			
Average age	3	5	3	3			
Nb Units	2	12	-	-			



### **Q\_36:** Ownership of X-Ray devices

#### Who owns the X-Ray devices?

In the two responding DEV Member Economies (**CDA** and **HKC**), Customs is owning all the types of X-Ray devices in use.

A similar situation occurs in the three responding DING Member Economies (CHL, MAS and MEX). The case of PE and THA is slightly different:

		DING Economies						
	PE				THA			
	Type 1	Type 2	Туре 3	Type 4	Type 1	Type 2	Туре 3	Type 4
Who Owns X-Rays	US Embassy	US Embassy	Customs	US Embassy	Customs	Customs	Port/Airport Authority	Port/Airport Authority
Contract with	US Embassy	US Embassy	US Embassy	US Embassy				
Duration	2	n.a.	n.a.	n.a.				
Cost-basis	Annual amount	n.a.	n.a.	n.a.				

### **Q\_37: Maintenance of X-Ray devices**

#### Who provides tool maintenance?

In **CDA**, maintenance is carried out by the Owner (Customs), while in **HKC**, maintenance is under the responsibility of another Governmental Department (Electronic and Mechanical Services Department).

In the case of CHL, MAS and MEX, maintenance is performed by a Private Service Provider, usually engaged by Customs. In MEX, this engagement runs for a period of three years for an annual fee. In THA, the Owner maintains his own equipment, while in PE, maintenance is under the responsibility of the US Embassy who engages a Private Service Provider (United Limited) for a period of three years for an annual fee.

### Q\_38: Location of X-Ray devices

# Where are located the X-Ray devices?

	DEV Eco	EV Economies							
	CDA				НКС				
	Type 1	Type 2	Туре 3	Type 4	Type 1	Type 2	Туре 3	Type 4	Type 5
X-Rays Location	Passenger	Flexible	Dockside	Dockside	Customs	Flexible	n.a.	(*)	n.a.

(\*)

Customs Examination Compound, Land Boundary Control Points

	DEV Economies				
	JPN CT				
	Type 1	Type 1	Type 2		
X-Rays Location	Customs	Airport	Airport		
X-Rays Location	Customs	Airport	Air		

	DING Economies						
	CHL			MAS			
	Type 1	Type 2	Type 1	Type 2	Туре 3	Type 4	
X-Rays Location	Flexible	Borders Airports	Port Complex	Port Complex	Port Complex	Airport	

	DING Economies					
MEX						
	Type 1	Type 2	Туре 3	Type 4	Type 5	
X-Rays Location	Airport	Airport	Port Complex	Airport	Flexible	

		DING Economies							
PE				THA					
	Type 1	Type 2	Туре 3	Type 4	Type 1	Type 2	Туре 3	Type 4	
X-Rays Location	Port Complex	Port Complex	Port Complex	Airport	Port Complex	Port Complex	Port Complex	Port Complex	

	DING Economies						
	VN						
	Type 1	Туре 2	Туре 3	Type 4			
X-Rays Location	Port Complex	Port Complex	Port Complex	Airport			

### Q\_39: Type(s) of Gamma-Ray devices

What type(s) of Gamma-Ray devices?							
		DEV Eco	nomies				
		CD	A				
		Type 1	Type 2				
	Model	VACIS	Pallet VACIS				
	Trademark	SAIC	SAIC				
	Mobility	Mobile	Fixed				
	Average age	6	5				
	Nb Units	12	4				

	DING Economies						
			MEX				
	Type 1	Type 2	Туре 3	Type 4	Type 5		
Model	LEGACI	ADVANCE COM	RR VACIS	PALLET VACIS	ICIS		
Trademark	SAIC	SAIC	SAIC	SAIC	SAIC		
Mobility	Fixed	Fixed	Fixed	Fixed	Fixed		
Average age	6	5	8	4	2		
Nb Units	16	30	10	1	1		



### **Q\_40:** Ownership of Gamma-Ray devices

Who owns the Gamma-Ray devices?				
	DEV Eco	nomies		
	CDA			
	Type 1	Type 2		
Who Owns	Customs	Customs		
Gamma Ray	customs	customs		
Contract				
with				
Duration				
Cost-basis				

	DING Economies							
		MEX						
	Type 1 Type 2 Type 3 Type 4 Type 5							
Who Owns Gamma Ray	Customs/ Port Authority	Customs/ Port Authority	Customs/ Port Authority	Customs	Port/Airport Authority			
Contract with								
Duration								
Cost-basis								

## **Q\_41:** Maintenance of Gamma-Ray devices

Who provides tool maintenance?

	DEV Economies				
	CDA				
	Type 1 Type 2				
Gamma Ray Maintenance	Customs	Customs			
Contract with					
Duration					
Cost-basis					

	DING Economies					
			MEX			
	Type 1	Type 2	Туре 3	Type 4	Type 5	
Gamma Ray Maintenance	Private service provider	Private service provider	Private service provider	Private service provider	Private service provider	
Contract with	Customs/ Port Authority	Customs/ Port Authority	Customs/ Port Authority	Customs/ Port Authority	Customs/ Port Authority	
Duration	3	3	3	3	1	
Cost-basis	Annual amount	Annual amount	per unit inspected	Annual amount	Annual amount	

### Q\_42: Location of Gamma-Ray devices

Where are located the Gamma-Ray devices?
--

	DEV Economies				
	CDA				
	Type 1	Type 2			
Gamma Ray Location	Marine/Highway	Marine			

	DING Economies					
	MEX					
	Type 1	Type 2	Туре 3	Type 4	Type 5	
Gamma Ray Location	Within the Port Complex	Within the Port Complex	Within the Port Complex	Within the Port Complex	Within the Port Complex	

### Q\_43: Type(s) of FNA devices?

#### What type(s) of Fast Neutron Analysis (FNA) devices?

None of the responding Economies reports the use of FNA devices.

### **Q\_44:** Type(s) of TNA devices

#### What type(s) of Thermal Neutron Analysis (TNA) devices?

Only one responding DING Economy (**MEX**) reports the use of two types of TNA devices. Both are SAIC equipment; one 4-year old fixed Palet VACIS; and one 2-year old fixed ICIS.

### **Q\_45:** Re-organisation of land use

Has the installation of the NIIDs created an additional re-organisation of land use within the Port area (in addition to the installation of RPMs)?

	DEV Eco.		DING Economies			
	CDA	НКС	MAS	MEX	PE	VN
X-Ray	Unchanged	Minor	Unchanged	Minor	Unchanged	Unchanged
Gamma Ray	Unchanged			Major		
FNA						
TNA						

#### **PRIMARY INSPECTION and Track Devices**

#### **Q\_46:** Types of Track devices

Have you installed the following types of track devices at major ports and airports handling international cargo?

	DEV Economies						
	CDA	НК	C		JPN		
	Port #1	Port #1 Port #2		Port #1	Airport #1		
OCR	No	Yes	Yes	n.a.	n.a.		
Electronic seal	n.a.	No	No	No	No		
Integrated surveillance	n.a.	No	No	n.a.	n.a.		

	DING Economies					
	CHL					
	Port #1 Port #2 Airport #1 Airport #2					
OCR	Yes	No	Yes	No		
Electronic seal	No	No	No	No		
Integrated surveillance	No	No	No	No		

#### **Comments submitted:**

• **CHL** mentions other terminal facilities: Los Andes Land Port, Los Libertadores Complex and Santiago Airport.

	DING Economies							
		MA	S		MEX			
	Port #1	Port #1 Port #2 Airport #1 Airport #2						
OCR	No	No	No	No	Yes			
Electronic seal	No	No	No	No	n.a.			
Integrated surveillance	No	No	No	No	n.a.			

#### **Comments submitted:**

• **MEX** mentions another tracking device: SAIC ICIS SYSTEM.

		DING Economies						
		PE THA			łA			
	Port #1	Port #2	Airport #1	Airport #2	Port #1	Port #2	Airport #1	Airport #2
OCR	No	No	No	No	n.a.	n.a.	n.a.	n.a.
Electronic seal	No	No	No	No	n.a.	n.a.	n.a.	n.a.
Integrated surveillance	No	No	No	No	Yes	Yes	Yes	Yes

	DING Economies								
		VN							
	Port #1	Port #1 Port #2 Airport #1 Airport #2							
OCR	No	No	No	No					
Electronic seal	No	No	No	No					
Integrated surveillance	No	No	No	No					

#### **Q\_47:** Joint inspection lanes

Have you organized joint inspection lanes using both RPM and NIID technology, plus eventually, other cargo tracking device(s)?

Among responding DEV Economies, only **CDA** reports the linear organization of joint inspection lanes; there are no Alarm Stations serving both RPMs and NIIDs. **JPN** does mention the organization of joint inspection lanes, but does not detail the organization. **HKC** does not have such joint inspection lanes.

Among responding DING Economies, only MEX reports the organization of joint inspection lanes, using the ICIS System, which includes RPMs, Gamma Ray and OCR System. Alarm Stations are serving both RPMs and NIIDs.

### **Q\_48:** Teams involved in scanning process

The operation of the scanning process requires a team of officers. The composition of this team depends on the configuration of the site. Could you indicate the size of this team at major ports and airports handling international cargo? Please refer to the following profiles.

		DEV Economies									
		CI	AC		НКС						
	Port #1	Port #2	Airport #1	Airport #2	Port #1	Port #2	Airport #1	Airport #2			
Scanner manager	1	0	0	0	3	7	0	0			
Marshaller	2	0	0	0	9	7	0	0			
Image analyst	1	0	0	0	3	7	0	0			
Tech. staff	1	0	0	0	0	0	0	0			
Radiat. exp.	0	0	0	0	0	0	0	0			

#### **Comments submitted:**

• CDA mentions one Driver of mobile units as another type of officer.

		DING Economies							
		Р	Έ		THA				
	Port #1	Port #2	Airport #1	Airport #2	Port #1	Port #2	Airport #1	Airport #2	
Scanner manager	2	0	0	0	1	0	0	0	
Marshaller	2	0	0	0	3	0	0	0	
Image analyst	8	0	0	0	1	0	0	0	
Tech. staff	1	0	0	0	3	0	0	0	
Radiat. exp.	1	0	0	0					

#### **Comments submitted:**

• **THA** mentions that Radiation experts are not located at terminal facilities but within another department.

### **SECONDARY INSPECTION: Radioactive Isotope Identification Devices and Personal Radiation Detectors**

# Q\_49: Use of RIIDs

Is secondary inspection carried out using Radioactive Isotope Identification Devices
(RIIDs) (for ex.: HPGe, NaI, or others)?
If YES, what type(s) of RIIDs?

	DEV Economies					
	CDA	HKC		JPN		
RIIDs	Yes	No		Yes		
Types	Type 1		Type 1	Type 2	Type 2	
Model	GR-135		n.a.	n.a.	n.a.	
Trademark	SAIC		n.a.	n.a.	n.a.	
Average age	5		7	7	7	
Nb Units	28		3	1	1	

	DING Economies								
	CHL	MAS	PE	TH	4	VN			
RIIDs	No	No	Yes	Yes	6	Yes			
Types			Type 1	Type 1	Type 2	Type 1			
Model			GR-135	Identifinder NGH	HPGe	GR-135			
Trademark			SAIC	Other	Other	SAIC			
Average age			4	3	3	4			
Nb Units			1	8	1	1			

#### **Comments submitted:**

• THA mentions Thermo Isotope Identifier, HPGe Ortec

### Q\_50: Use of PRDs

#### Is secondary inspection carried out using Personal Radiation Detectors (PRDs) (for ex: survey meters, pagers, etc.)?

	DEV	DEV Economies					
	CDA	HKC	JPN				
PRDs	No	No	Yes				
Types			Type 1				
Model			n.a.				
Trademark			n.a.				
Average age			7				
Nb Units			200				

	DING Economies								
	CHL	MAS	PE	1	THA				
PRDs	No	No	No	Yes		No			
Types				Type 1	Type 2				
Model				RPM470	RADIATION PAGER				
Trademark				Other	Other				
Average age				3	3				
Nb Units				8	20				

#### **Comments submitted:**

• **THA** mentions the use of other types of PRDs: TSA RPM470, RADIATION PAGER by Sensor Tech. Engineering.



#### Q\_51: Use of ASPs

Have you installed advanced spectroscopic portals (ASP) at your major ports?

**Observations:** None of the responding APEC Economies has installed ASPs at its major ports. Only **THA** mentions that 20 ASPs are planned to be installed at its major ports, in a near future.

### SECONDARY INSPECTION: OTHER COMMON TOOLS

#### **Q\_52: Use of other insection tools**

#### Are you using the following tools for secondary inspection?

	DEV	<b>DEV Economies</b>				
	CDA	HKC	JPN			
Vapor detection systems	No	Yes	n.a.			
Trace detection systems	Yes	Yes	Yes			
Busters	Yes	Yes	n.a.			
Canines	Yes	Yes	Yes			

		DING Economies				
	CHL	MAS	MEX	PE	THA	VN
Vapor detection systems	No	No	Yes	No	No	No
Trace detection systems	No	No	n.a.	Yes	No	Yes
Busters	No	No	n.a.	Yes	No	Yes
Canines	Yes	Yes	Yes	Yes	No	Yes

	DEV	DEV Economies						
		HKC		MEX				
	Type 1	Type 2	Туре 3	Type 1				
Model	Sabre 2000	Telaire 7001	MAX- 4AP-25	VAPOR TRACER				
Trademark	Other	Other	Other	Other				
Average age	6	9	7	1				
Nb Units	4	3	1	15				

#### **Q\_53: Use of Vapor Detection Systems**



	DEV Economies							
	CDA				НКС			
	Type 1	Type 2	Туре 3	Type 4	Type 1	Type 2	Туре 3	Type 4
Model	Ionscan	Itemizer3	Sabre 2000	Sabre 4000	Itemizer 98	Ionscan DM 400	Sabre 400B	Sabre 400B
Trademark	Smith Detection	Other	Smith Detection	Smith Detection	Other	Other	Smith Detection	Smith Detection
Average age	15	3	5	4	13	11	5	6
Nb Units	80	32	40	4	4	2	1	1

### **Q\_54: Use of Trace Detection Systems**

#### What type(s) of Trace Detection Systems?



# **Q\_55: Use of Busters**

	DEV Eco	onomies	DING Eco.		
	CDA	HKC	PE	VN	
	Type 1	Type 1	Type 1	Type 1	
Model	Merlin	K910B	K910B	K910B	
Trademark	Other	Other	Smith Detection	Smith Detection	
Average age	14	10	4	4	
Nb Units	92	2	2	2	

What type(s) of Busters?



# **Q\_56: Use of Canines**

<b>Regarding canine units:</b>				
	DEV Economies			
	CDA HKC JPN			
How many canine units	70	8	9	
Teams per canine unit	1	46	n.a.	
Dogs per team	1	2	n.a.	

	DING Economies				
	CHL	MAS	MEX	PE	VN
How many canine units	50	1	44	20	20
Teams per canine unit	50	3	2,23	1	1
Dogs per team	1	12	1	1	1

#### **Comments submitted:**

• **HKC** mentions that it has different set up at different offices. In total, there are 53 dogs.



#### ANNEXES

Annex 1:	The Questionnaire;
Annex 2:	Background information note on cargo identification tools;
Annex 3:	Print-out of the database containing the answers received for Part ONE;
Annex 4:	Print-out of the database containing the answers received for Part TWO.
Annex 5:	Consultant's Mission Report and annexes regarding the APEC SCCP seminar

Each annex has been prepared as a physically separated document, with its own cover-page. These documents are submitted together with the present Report.