The 3rd APEC Air Cargo Security Workshop
(19-20 April 2012, Ho Chi Minh City, Viet Nam)

Summary Report and Workshop Proceedings

APEC Counter-Terrorism Task Force

May 2012
INTRODUCTION

On 19 - 20 April 2012, the 3rd APEC Air Cargo Security Workshop, co-sponsored by Australia, United States, Singapore and Viet Nam was held in Ho Chi Minh City, Viet Nam. This was a follow-on to the first and the second Air Cargo Workshop which were held in 2008 and 2010 in Thailand and Singapore, respectively.

Participants at the Workshop were representatives from APEC member economies, representatives of international organizations (ICAO, WCO, IATA), relevant agencies and international and regional aviation companies (United Airlines, Air France, China Airlines, Cargo Lux Air Mekong, Jetstar Pacific Airlines, Singapore Airlines and Vietnam Airlines).

H.E. Ambassador Muhamad Noor Yacob, Executive Director of the APEC Secretariat also attended and delivered a keynote speech at the Workshop.

The Workshop was opened by H.E. Mr. Nguyen Ngoc Son, Assistant Minister for Foreign Affairs of Viet Nam, H.E. Mr. Tran Van Tam, Deputy Chief of the Standing Office, National Committee on Civil Aviation Security of Viet Nam and H.E. Ambassador Muhamad Noor Yacob, Executive Director of APEC Secretariat.

The objectives of the Workshop were to identify new threats and emerging issues relating to air cargo security, making recommendations on how APEC should work together to address the emerging threats while facilitating air cargo trade; facilitate the exchange of information among APEC members at and beyond the Workshop through establishment of a formal Point of Contact (POC) expert list; continue to explore technological solutions (including high and low-level solutions) to the unique challenges of air cargo security; develop measures to strengthen the government/industry collaboration and cooperation, as well as Public-Private Partnership in the field of air cargo security; facilitate the establishment of capacity building relationships between donor economies and economies seeking to establish or improve air cargo security; and contribute to the implementation of the action plan of the Initiative on Facilitating Travel in the APEC Region.

BACKGROUND

Air cargo security is important in ensuring a favorable and secured environment for trade and investment. While APEC is promoting regional economic integration and economic connectivity, ensuring air cargo security is becoming one of the priorities for all APEC members as well as for APEC as an organization.

The threat of terrorists on global scale is putting all economies, including those of the Asia Pacific, at far greater risk than ever before. Recent terrorist attempts to detonate explosive devices in air cargo packages bound for the United States from Yemen in 2010, a person-borne explosive carried on a flight to Detroit in 2009 and the Moscow airport bombing in 2011 provide clear evidence that civil aviation remains an attractive
target for terrorists posing serious security threats to not only the safety of travelling passengers but also the worldwide air cargo system.

According to the International Air Transport Association (IATA), nearly half of the global freight is being transferred by air carriers in Asia Pacific region and more than 32 million jobs along with $3.5 trillion of economic activities have been supported by this industry. As the size and complexity of the air cargo system continues to expand, its exposure to terrorist attacks, indeed, has become more frequent. In this light, it is therefore critical for APEC members to collectively undertake further efforts to address this important issue for the secure and sustainable development of the region. Given the fact that many of APEC members economies are highly-developed in the field of aviation transportation, the workshop would be a great opportunity for members to share experiences and best practices.

This project directly responds to priorities of APEC Leaders and Ministers in recent years and to the “Secure Growth” pillar of the APEC Leader’s Growth Strategy declared at 18th APEC Summit in Yokohama. The project also responds to the Framework for an APEC Consolidated Counter-Terrorism and Secure Trade Strategy and the Initiative on Facilitating Travel in the APEC Region, which were endorsed by the Leaders at the 19th AELM in Hawaii.

The 3rd APEC Air Cargo Security Workshop continued efforts from the past 2 workshops to review the APEC region’s progress in securing the regional air cargo system from threats and attacks of terrorists, and to identify and explore ways to address the current/emerging challenges and vulnerabilities and discussing issues relating to air cargo security facilitation. In addition, it also provided a platform for APEC members and other relevant international organizations to share information, best practices and lessons learnt on aviation security related issues, and to discuss measures on how to most effectively deal with and reduce the possibility of such occurrences.

KEY ISSUES DISCUSSED
The two-day workshop was divided into three sessions and included a working visit to Tan Son Nhat International Airport, Ho Chi Minh City.

**Session I on Air cargo security - Successes and Challenges in Policy Development and Program Implementation** was chaired by Mr. To Tu Hung, Deputy Director, Department of Aviation Security, Civil Aviation Authority of Viet Nam.

APEC member economies including the Australia, China, Japan, Singapore, the United States and Viet Nam shared their extensive experience in building and developing their legislation on air cargo security, initiatives, measures and models for air cargo security. Participants had a productive discussion on the emerging threats and risks to the air cargo security system focusing on the risk-based approach to screening air cargo and risk-based framework for securing the global supply chain.

Participants shared the significant concerns regarding major challenges in air cargo worldwide including practical constraints to screening every item of cargo at the airport
due to the complex supply chains, multiple participants, time and cost sensitivity and technology limitations.

To achieve the total secure cargo supply chain, participants discussed the International Civil Aviation Organization (ICAO) guidance on the whole-of-supply-chain approach and the new developments of ICAO Annex 17. The Workshop emphasized the importance of air cargo security in ensuring the connectivity of regional and global economic activities. The consistent implementation of ICAO standards for air cargo security was seen as an important step to avoid implementing additional duplicated security measures.

Members noted that the following measures, inter alia, could be implemented when developing or strengthening air cargo security regulatory frameworks:

- To give efforts to achieve effective security in the region using appropriate controls and technology and through mutual recognition of security programs.
- To continue to pursue air cargo security harmonization activities and outreach to industry and government.
- To consider appropriate legal penalties in the national legislation to prevent the non-compliance with air cargo regulations
- To further promote education and training in appropriate forms.
- To promote secure supply chain through making sure that air cargo must have originated, and been maintained, in a secure supply chain of trusted entities OR it must be screened by an appropriate technique and then maintained in a secure supply chain of trusted entities
- To give appropriate consideration in regulatory frameworks to the increasing demand of multi-modal transportation and the need to ensure supply chain connectivity
- To promote and utilize the use of advance cargo information to facilitate risk assessments that could identify higher risk consignments.
- To leverage complementary measures such as available cargo data, technology and a supply chain approach to balance security with trade flow.

Session II on Technological solutions and new initiatives on air cargo security was chaired by Mr. Daniel A. McQuaid, Regional Manager, Asia-Pacific, Office of Global Strategies, Transportation Security Administration, Department of Homeland Security of the US.

Canada, Malaysia, Russia and the United States shared various experiences and initiatives in air cargo security, focusing on utilizing equipment, and technologies for air cargo screening to ensure security for all cargo passing through airports or other transportation systems.

The US shared the overview on the Air Cargo Advance Screening (ACAS) pilot project partnered between TSA and Customs and Border Protection (CBP).
Canada presented the Air Cargo Security (ACS) Programme to strengthen and enhance the capacity of air cargo security regime while Malaysia shared the assessment on the results of the pilot Secure Freight Programme in partnership with IATA.

Russia brought the attention of the meeting to the current threats in air transport in Russia and technology solutions to counter these threats.

Members noted the following points:

• When implementing national schemes for air cargo security, extensive consultation with industry is vital.

• Resources for the deployment of new initiatives require determination from the highest level and collaboration and coordination for an effective and economical system.

• Utilize current and new technology in screening the air cargo with priority put on the multi-layer screening and combination of high and low resolutions to effectively detect the improvised explosive introduction into cargo.

• Enhance communications to the public and industry in promoting and enhancing the caution and awareness in security for air cargo.

• Appreciated the lessons learnt from current terrorist attacks and threats which are valuable information for developing counter measures

Session III on Dialogue with relevant international organizations to review the existing measures and build up more holistic approach to air cargo security in the APEC region was chaired by Mr. Sergio Narea, Program Director of the APEC Counter Terrorism Task Force.

Members had a very productive discussion with ICAO, WCO, IATA and private sectors on the achievements of APEC cooperation in air cargo security. Participants shared experience with international organizations and explored the possibility of strengthening cooperation between APEC members and international organizations. Participants reviewed how APEC can add value in this field.

Members noted the following points:

• Frequent and active participation of ICAO, WCO and IATA in activities of APEC is valuable in obtaining updated information, common understandings and avoiding duplication of efforts.

• ICAO will continue to work with States and other agencies in its leadership role to develop and implement strengthened and harmonized measures and best practices for air cargo security, taking into account facilitation and the entire air cargo supply chain

• The harmonization and alignment of security standards is vital for the success of a secure supply chain in air cargo.
CONCLUSION AND RECOMMENDATIONS

Member economies shared the views that ensuring air cargo security is more challenging in the context of deeper economic integration. Taking into consideration of the recommendations of the 2nd Workshop, as well as to promote efficient and secure movement of goods, foster a resilient supply chain system and further enhance APEC’s work on air cargo security, participants noted on the following recommendations:

• Viet Nam should finalize the POC expert lists on air cargo security. The POC expert lists should be circulated to all members by the TPTWG and the CTTF and uploaded in the APEC Website by the Secretariat.

• Member economies should continue their work for a possible APEC web board where best practices on air cargo security could be shared and listed.

• More cooperative activities should be undertaken in the TPTWG, CTTF and other relevant working groups to implement the APEC Travel Facilitation Initiative.

• Member economies consider organizing following Workshops on air cargo security or on other areas of aviation security.

• Relevant international organizations should be invited to future APEC activities on air cargo security and other activities relating to aviation security.

Members endorsed the ‘Summary Report of the 3rd Air Cargo Security Workshop’. The report will be submitted to the upcoming CTTF and TPTWG meetings in Kazan in May 2012.

The workshop was closed by Mr. Tran Van Tam, Deputy Chief of the Standing Office, National Committee on Civil Aviation Security of Viet Nam. Member economies expressed appreciation to the host economy for a fruitful and well organized workshop.
THE 3RD APEC AIR CARGO SECURITY WORKSHOP  
(Ho Chi Minh city, Viet Nam, April 19 – 20, 2012)

PROGRAM

**Wednesday, April 18, 2012**

<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
</tr>
</thead>
<tbody>
<tr>
<td>Afternoon</td>
<td>Arrival of delegates</td>
</tr>
</tbody>
</table>

**Thursday, April 19, 2012**

<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
</tr>
</thead>
<tbody>
<tr>
<td>08:00 – 08:30</td>
<td>Registration</td>
</tr>
</tbody>
</table>
| 08:30 – 08:40 | Opening speech  
*H.E. Mr. Nguyen Ngoc Son, Assistant Minister of Foreign Affairs of Viet Nam.* |
| 08:40 – 08:50 | Welcoming remarks  
*Mr. Tran Van Tam, Deputy Chief of the Standing Office, National Civil Aviation Security Committee of Viet Nam.* |
| 08:50 – 09:00 | Keynote speech  
*Ambassador Muhamad Noor Yacob - APEC Executive Director.* |
| 09:00 – 09:10 | Group photo                                                        |
| 09:10 – 09:30 | Coffee break                                                       |
| 09:30 – 12:00 | Session I: Air cargo security - Successes and Challenges in Policy Development and Program Implementation  
*Moderator: Mr. To Tu Hung – Deputy Director, Department of Aviation Security, Civil Aviation Authority of Viet Nam.* |

- **09:30 – 11:00**
  - Emerging threats and risks to the air cargo security system; securing the supply chain.  
  - Security measures for air cargo in Japan.  
  *Mr. Shigeru UNO - Special Assistant to the Director, Aviation Security Office, Aviation Safety and Security Department, Ministry of Land, Infrastructure, Transport and Tourism (MLIT) of JAPAN.*
• Introduction to the freight security system of China's Civil Aviation Industry.
  
  Mr. Yin Fujie - Aviation Safety Supervision/ Supervisor, CAAC North China Regional Administration.

• Major challenges and developments in Air Cargo worldwide. Australian model for supply chain security.
  
  Mr. George Thomas – Director Supply Chain Strategic and International Policy, Australian Department of Infrastructure and Transport.

• The importance of air cargo security in the global supply chains; implementation of international standards related to air cargo security – Singapore’s experience.
  
  Ms. Cheri Lim - Senior Manager (Aviation Security), Civil Aviation Authority of Singapore.

• Viet Nam’s air cargo regulation – Reforming and strengthening air cargo security.
  
  Mr. To Tu Hung - Deputy Director, Department of Aviation Security, Civil Aviation Authority of Viet Nam.

11:00 – 12:00 Discussion
12:00 – 13:30 Lunch break
13:30 – 16:30 Field trip
  
  14:00 – 15:00 Visit Tan Son Nhat International Airport (SGN), Ho Chi Minh City.
  
  15:00 – 16:30 Round table discussion with the SGN Cargo Terminal Operator

18:30 – 20:30 Welcoming dinner hosted by H.E. Mr. Le Minh Tri, Vice Chairman of the People's Committee of Ho Chi Minh city.

Friday, April 20, 2012

09:00 – 12:00 Session II: Technological solutions and new initiatives on air cargo security
  
  Moderator: Mrs. Vicki Reeder – Director of Global Compliance, Transportation Security Administration, Department of Homeland Security.

09:00 – 10:40
  • Experience in utilizing equipments/technologies for air cargo screening to ensure security for all cargo passing through airports or other transportation systems.
  
  Mr. Artur Karlov - Acting Counsellor, International Cooperation Department, Ministry of Transport of the Russian Federation.

  • Initiatives in air cargo security in the United States. (ACAS,
transit and transfer cargo-host state responsibility for both)

Mrs. Vicki Reeder – Director of Global Compliance, Transportation Security Administration, Department of Homeland Security.

- **Malaysia: IATA Secure Freight Trial Programme**
  Ms. Sharon J.C Andrews - Assistant Secretary, Aviation Division, Ministry of Transport.

- **Canada’s air cargo security management system.**
  Ms. Shari Currie – Director, Air Cargo Security, Transport Canada.

10:40 – 11:00 Coffee Break

11:00 – 12:00 Discussion

12:00 – 13:30 Lunch break

**13:30 – 16:30** Session III: Dialogue with relevant international organizations to review the existing measures and build up more holistic approach to air cargo security in the APEC region

*Moderator: Mr. Sergio Narea - CTTF Program Director.*

13:30 – 15:10
- **Review APEC’s work on air cargo security to explore opportunities to further strengthen cooperation on this area.**
  Mr. Sergio Narea - CTTF Program Director.

- **Progress in implementing air cargo security related resolution of the 37th Session of the ICAO Assembly and the Declaration on Aviation Security in the APEC region - implications to APEC member economies.**
  Ms. Stacey Peel – Aviation Security Regional Officer, ICAO Asia and Pacific Office.

- **The future of Air cargo security – recommendations for more aligned approach.**
  Mrs. Shu Yin Tan - Regional Cargo Manager, IATA Singapore Office.

- **WCO instruments and tools that contribute to Air cargo security.**
  Ms. Asha Menon - Technical Officer, World Customs Organization.

- **Public - Private sector collaboration to improve the effectiveness and efficiency of air cargo security.**
  Viet Nam Airlines.

15:10 – 15:25 Coffee break

15:25 – 16:00 Discussion

16:00 – 16:15 Discussion on the Summary report
16:15 – 16:30  Closing remarks

Saturday, April 21, 2012

Morning  Departure of delegates
Risk-based Approach to Screening Air Cargo

Vicki Reeder
Director, Global Compliance
Transportation Security Administration

Agenda

- Background
- U.S. Approach – Screening of International Inbound Cargo
- Risk-Based Framework for Securing the Global Supply Chain
- National Cargo Screening Program
- Air Cargo Advance Screening Pilot
- TSA Outreach
- Summary
Background

Legislation

- The Implementing Recommendations of the 9/11 Commission Act of 2007 took effect in August 2010
- Required cargo placed on passenger aircraft cargo to be screened at a level commensurate with checked baggage
- Within the U.S., the Transportation Security Administration (TSA) established the Certified Cargo Screening Program to screen further back in the supply chain

Background: TSA’s Approach to 100% Screening of International Inbound Cargo

- TSA has adopted a two-fold approach to implementing 100% screening of international inbound cargo:
  - Increase screening requirements in the air carrier Standard Security Programs (SSPs)
  - Recognize commensurate foreign air cargo security programs through the National Cargo Security Program (NCSP)
- In 2009, TSA and U.S. Customs and Border Protection (CBP) began exploring the use of advance shipping data to target high-risk cargo
- TSA is working toward global harmonization of air cargo security standards through collaborative efforts with strategic partners and international bodies
Risk-Based Framework for Securing the Global Supply Chain

- U.S. Department of Homeland Security Secretary Napolitano established executive level working groups to provide recommendations on air cargo security.

- In January 2012, the White House released *The National Strategy for Global Supply Chain Security*. Implementation of the “Strategy” is guided by three key principles:
  - Finding smarter and more cost effective ways to address threats.
  - Leverage the critical roles played by government and private sector partners in strengthening supply chains; and
  - Enhancing coordination with the international community.

“The key to evaluating potential risk is information—by sharing and leveraging information we can make informed decisions about how to best mitigate risk. And the more we know the better we become at providing security that is seamless and efficient.”

DHS Secretary Janet Napolitano, January 2012

Risk-Based Framework for Securing the Global Supply Chain (cont.)

- TSA is incorporating the risk-based approach to achieve the 100% screening of cargo inbound to the U.S. on passenger aircraft.
  - Risk-based analysis of shipments and shippers.
  - Higher-risk shipments would undergo enhanced screening.
  - **100% of international inbound shipments will be physically screened**.

- In February 2012, TSA issued proposed security measures that incorporate risk-based screening of international inbound cargo.
- Potential implementation date of December 1, 2012.
- TSA is requesting feedback from TSA regulated airlines.
National Cargo Security Program

- National Cargo Security Program recognition remains key to achieving the 100% screening requirement for international inbound cargo, providing benefits to TSA, partner countries, and industry.
  - Allows for the recognition of screening completed earlier in the supply chain, where applicable
  - Allows carriers to follow one screening program

TSA Outreach Efforts

- TSA will continue to pursue air cargo security harmonization activities and outreach to industry and government
  - TSA is engaged with the International Civil Aviation Organization (ICAO) to strengthen air global air cargo security
  - TSA and CBP work closely through the World Customs Organization
  - TSA, CBP and the U.S. Postal Service are engaged with the Universal Postal Union to address global mail security
  - TSA continues to work closely with industry associations
Summary

- The 9/11 Act requires TSA to establish a system to ensure 100% screening of cargo placed on passenger aircraft.

- In line with the U.S. *National Strategy for Global Supply Chain Security*, TSA has provided air carriers a path toward achieving 100% screening of international inbound cargo.

- The NCSP remains an important component of TSA’s risk-based strategy to achieve 100% screening of international inbound cargo.

- TSA is continuing outreach to industry and international partners.
Security Measures for Air Cargo in Japan

AVIATION SECURITY OFFICE
CIVIL AVIATION BUREAU
Ministry of Land, Infrastructure, Transport and Tourism JAPAN

Uno Shigeru

Contents of Today’s Presentation

I. Introduction
   1. Organization of Civil Aviation Bureau, MLIT
   2. Current state of air cargo
   3. Tohoku earthquake and tsunami

II. Japan’s Security Measures for Air Cargo
   1. Japanese rules
   2. Known Shipper/Regulated Agent regimes
   3. Education and Training
I. Introduction

1. Japan’s civil aviation bureau

Civil Aviation Bureau, Ministry of Land, Infrastructure, Transport and Tourism

- General Affairs Division
- Aviation Strategy Division
- Director (Budget and Property Administration Unit)
- Aviation Network Department
- Aviation Safety Department

Includes “Aviation Security Office”

- 6 Division
  - Aviation Safety and Security Planning Division
  - Director (Air Navigation Services Safety Office)
  - Airport Safety and Aviation Security Division
  - Flight Standards Division
  - Director (Air Transport Safety Unit)
  - Airworthiness Division

- 4 Division
  - Air Navigation Services Department
  - Safety and Security Inspector

II. Current state of air cargo

Air cargo handling volume: World No. 6 (ICAO statistics)

Air cargo (in million ton-kilometers)

Japan: 18,170 million ton-kilometers for 2009 トンキロ
3. Tōhoku earthquake and tsunami
3. Tōhoku earthquake and tsunami
II  Japan’s Security Measures for Air Cargo

1. Japanese rules

- ICAO Annex 17

- National Civil Aviation Security Program (NCASP)
  - screening of air cargoes when it received them from a shipper whose security measures have not been confirmed
  - appropriate security measures from the reception to loading
  - Level II or III, additional security measures

1. Japanese rules

Standards for Aviation Security Measures

- **Target:** Airlines and RA
- **Threat category:** Level I, II, III
- **Items:**
  1. Security control for air cargo handling facilities
  2. Security measures for air cargo
  3. Security control for air cargo
2. Known Shipper/Regulated Agent regimes

[Purpose]
To facilitate smooth physical distribution of air cargo while maintaining the security level.

[Commencement]
October 1, 2005

[Regulated Agent (RA)]
currently 156 companies

[Known Shipper (KS)]
A shipper who has submitted to an RA a safety declaration

2. Known Shipper/Regulated Agent regimes

Air cargo security program (standard coverage)
- Category of the threat level
- Aviation security measures according to the threat level (security control for air cargo handling facilities and air cargo)
- Methods of confirming know shippers
- Specific procedures for safety confirmation to be taken in the security measures
- Education and training on aviation security
- Regular self-inspection concerning its security measures
- Other items required
2. Known Shipper/Regulated Agent regimes

**Shipper KS**

- Safety declaration note for secured air cargo and written consent to be screened for explosives
- Identity
- Security measures for the place for packing in preparation for shipping
- Packaging by a trustworthy person
- Security measures for air cargo to prevent unauthorized tampering in each process of packing, storing, and transport
- Absence of explosives in the air cargo
- Readiness for screening of air cargo for explosives

**Regulated freight forwarders and regulated air transportation agents**

- Safety confirmation by the package
- Process control complying with the standards
- Refusal of acceptance
- Opening search
- Screening with an X-ray machine, etc., or
- 24 hour-detention*

**Airlines**

- Safety confirmation by the package
- Process control complying with the standards
- Refusal of acceptance
- Opening search
- Screening with an X-ray machine, etc., or
- 24 hour-detention*

**Known Shipper/Regulated Agent regimes**

**Flow of Air Cargo**

1. Known Shipper (KS)

   - Shippers identified by Air Carriers or RAs
   - Safety confirmation by the package
   - Process control complying with the standards
   - Refusal of acceptance
   - Opening search
   - Screening with an X-ray machine, etc., or
   - 24 hour-detention*

2. Unknown Shipper

   - Shippers other than known shippers
   - Refusal of acceptance
   - Opening search
   - Screening with an X-ray machine, etc., or
   - 24 hour-detention*

3. Regulated freight forwarders and regulated air transportation agents

4. Air Carriers

5. On board aircraft

6. Forwarders other than RA

* 24-hour detention is allowed only when the air cargo is to be loaded onto aircraft dedicated for air cargo transport.
2. Known Shipper/Regulated Agent regimes

Inspection of RAs conducted by Civil Aviation

<table>
<thead>
<tr>
<th>Bureau</th>
<th>Security measures for air cargo</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Confirmation of known shippers</td>
</tr>
<tr>
<td>2.</td>
<td>Specific methods of safety confirmation</td>
</tr>
<tr>
<td>3.</td>
<td>Education and training on aviation security</td>
</tr>
<tr>
<td>4.</td>
<td>State of implementation of self-inspection</td>
</tr>
<tr>
<td>5.</td>
<td>Others</td>
</tr>
</tbody>
</table>

Key issues in implementing RA regimes

- Reinforcement of education and training by RA
- Reinforcement of internal inspection by RA
- Reinforcement of administrative structure for RA approval and monitoring in Civil Aviation Bureau
- Shippers’ understanding and cooperation for aviation security
3. Education and Training

- Give it a positive image
- Make the need for security clear
- Explain the rules in clearly understandable terms
Cam on

Thank you!
Introduction to the air cargo security system of China’s Civil Aviation

中国民用航空局
Civil Aviation Administration of China
殷福杰
Yin Fujie

货运保安系统
the air cargo security system

民航行政执法机构
the administrative law enforcement agencies of the civil aviation
承运人或地面服务代理人
the carrier or the ground service agent
货运代理人或托运人
the air cargo forwarder or the consignor

2012-5-10
民航行政执法机构
the administrative law enforcement agencies of the civil aviation

- 中国制定《民用航空法》、《民用航空安全保卫条例》、《民用航空货运安保规则》等一系列文件，规定了航空货物安保管控的程序和措施。
- China has formulated the Civil Aviation Act, the Civil Aviation Security Regulations, the Air Cargo Security Rules and a series of documents, which include procedures and measures to ensure air cargo security.

2012-5-10

民航行政执法机构
the administrative law enforcement agencies of the civil aviation

- 中国民用航空局公安局及其派出机构对民用航空货物运输安保工作实行统一管理和检查、监督。
- The Public Security Bureau under CAAC and its local agencies are responsible for management, inspection and supervision of air cargo security.

2012-5-10
民航行政执法机构
the administrative law enforcement agencies of the civil aviation

机场公安局对货运安全检查部门移交的威胁货物航空运输安全的行为，依法进行处罚，造成严重后果的，依法追究刑事责任。

承运人或地面服务代理人
the carrier or the ground service agent

- 承运人或地面服务代理人对收运的货物采取X射线安全检查仪进行安全检查。
- The carrier or the ground service agent shall have security checks to the received air cargo with X-ray inspection equipment.
- 对无法进行X射线安全检查仪的货物，采取手工开箱（包）或隔离存放措施。
- The air cargo that cannot be checked with X-ray inspection equipment shall be scrutinized by opening the box.
承运人或地面服务代理人
the carrier or the ground service agent

- 货运区人员出入口设置X射线检查设备、通过式金属探测门、手持金属探测器等设备，对进入的人员及携带物品实施安全检查。
- The entrance/exit of the air cargo area shall be equipped with X-ray detectors, walk-through metal detecting doors or portable metal detectors to examine the people and their belongings entering or leaving the areas.
- 货运区设置隔离区，确保未检货物与已检货物隔离存放。
- A quarantine zone is set up in the air cargo area to make sure the goods that are not inspected are stored separately.

承运人或地面服务代理人
the carrier or the ground service agent

- 一类、二类机场航空货运区设置视频监控系统。
- The air cargo area in the Class I and Class II airports has been equipped with video-monitoring systems.
- 货运区设置在机场控制区外的，采取适当的保安措施。
- Proper security measures shall be taken if the cargo area is located out of the bounds of the airport.
承运人或地面服务代理人
the carrier or the ground service agent

- 货检人员实行就业资格准入制度，其从业人员凭相应的国家职业资格证书上岗。
- An admission system has been introduced. Only with a State-issued certificate for the occupational qualification, one is allowed to work as a lawful inspector for security check.

组织安检业务培训，提高安检人员的判图能力。
- The security business training programs must be carried out to improve professional skills.
货运代理人或托运人
the air cargo forwarder or the consignor

- 货运代理人或托运人如实填报货物的品名，不得伪报品名托运。
- The forwarder or the consignor shall faithfully fill in the true names of the goods and shall not consign the goods by false names.

货运代理人或托运人
the air cargo forwarder or the consignor

- 货运代理人或托运人不得在托运的货物中夹带易燃、易爆、腐蚀性、放射性、强磁性以及可能危及人身、财产安全和航空安全的违禁物品。
- The forwarders or the consignor shall not carry flammable, explosive, corrosive, radiation goods or those with strong magnetism secretly in the consigned cargo or any cargo that might endanger personal, property and flight safety.
Developments and Challenges in Air Cargo Security
Australian Perspectives

APEC Air Cargo Security Workshop, Vietnam, April 2012

Air Cargo Threat and Risk Considerations

• A significant threat
• Sophisticated IEDs and concealment techniques
• Passenger and cargo-only aircraft
What outcome do we seek in adopting an air cargo security framework?

• Improvised explosive devices are not present in cargo and therefore the cargo does not present a risk to aviation security.
• In practical terms, we apply a mixture of procedural, physical and technological measures to ensure as far as practicable that an IED is not inserted into cargo, informed by best available intelligence that describes the threat environment.

Practical constraints to screening every item of cargo at the airport

• Complex supply chains, multiple participants
• Time and cost sensitive
  • Cost of screening
  • Lodgment times at CTO to make flight cut-offs
• Technology limitations
  • Physical space at the CTO
  • Throughput
  • Clutter, opaqueness, consolidated units
Practical Considerations

Secure Supply Chain Approach

- Air cargo must have originated, and been maintained, in a secure supply chain of trusted entities

OR

- It must be screened by an appropriate technique and then maintained in a secure supply chain of trusted entities
Secure Supply Chain

Australian Government Initiatives

- Strengthening Aviation Security Initiative – February 2010
- Includes establishing a Regulated Shipper Scheme coupled with use of appropriate screening and technology.
ICAO Annex 17 Amendment 12

- Now ratified
- Introduces Known Consignor
- Allows for a supply chain approach
- Screening cargo where practical
- Risk assessment for all-cargo aircraft

Amendment 12 to Annex 17 expands on the supply chain approach to air cargo security.

- **Definition of Known Consignor**: A consignor who originates cargo or mail for its own account and whose procedures meet common security rules and standard sufficient to allow the carriage of cargo or mail on any aircraft.

- **4.6.1** Each Contracting State shall ensure that appropriate security controls, including screening where practicable, are applied to cargo and mail, prior to their being loaded onto an aircraft engaged in passenger commercial air transport operations.

- **4.6.2** Each Contracting State shall establish a supply chain security process, which includes the approval of regulated agents and/or known consignors, if such entities are involved in implementing screening or other security controls of cargo and mail.
ICAO Annex 17 Amendment 12

Amendment 12 to Annex 17 establishes a Standard (rather than previous Recommended Practice) relating to all-cargo aircraft.

- **4.6.7** Each Contracting State shall ensure that security controls to be applied to cargo and mail for transportation on all-cargo aircraft are determined on the basis of a security risk assessment carried out by the relevant national authorities.

This is stronger but can we strengthen further to promote a “baseline” security outcome for cargo and mail generally?

---

Hot Topics

- Extra mitigation for “high risk cargo”
- Setting a “baseline” security outcome for passenger and cargo-only aircraft
- Responsibility for transfer and transit cargo
- “Inbound versus outbound” requirements and the need for consistency
- Recognition of commensurate measures (country to country or scheme to scheme)
- Alignment of “trusted trader” programs
Ministry of Transport of the Russian Federation

Experience in utilizing equipments/technologies for air cargo screening to ensure security for all cargo passing through airports or other transportation systems

Arthur Karlov
Russian HoD to TPTWG

Total number of acts of unlawful interference in civil aviation in the Russian Federation
2010-2011

2010 - 59 AUI

2011 - AUI

- Messages of threats received
- Sources of threats identified
- Unauthorized entry into an aircraft
- Unauthorized entry to the civil aviation facilities
- Other acts of unlawful interference
- Attempts of blocking civil aviation facilities

- Messages of threats received
- Sources of threats identified
- Unauthorized entry into an aircraft
- Unauthorized entry to the civil aviation facilities
- Other acts of unlawful interference
- Attempts of blocking civil aviation facilities
Measures taken within the implementation of the Integrated Program of Ensuring Public Safety on Transport

- Equipping the most vulnerable objects of air transport infrastructure with additional engineering and technical means of protection, screening, video surveillance systems, and reconstruction of the perimeter barriers
- Establishing training centers for technicians and officials involved in transport security
- 100% passengers, visitors and luggage screening with the use of technical equipment at the entrances of terminal buildings

Cooperation of Russian Transport Authorities with the international organizations and entities in the field of aviation security

- Un
- Eu
- Icao
- Ecac
- Iata
- Easa
- Asi
- Federal Authority for Transport Oversight (Rostransnadzor)
- Federal Air Transport Agency (Rosaviatsiya)
- Air carriers (air transport operators)
- Airports of the civil aviation
- Cargo carriers (companies handling cargo)
Technological innovations for ensuring aviation security

Primary goal – integration of innovative, effective and safe approaches into transportation systems

Collection and processing of the information about new technologies and physical principles of screening including:

• Introduction of multi-level automated X-ray screening complexes for cargo and luggage screening;
• Development and introduction of Terahertz spectroscopy;
• Stationary and mobile devices of activation neutron analysis;
• Introduction of microwave screening mountings;
• Implementation of digital processing technologies for traditional screening devices;
• Introduction of RFID-technologies for cargo on the basis of GLONASS/GPS;
• Development and introduction of automated access control systems for terminals and airport territories, etc.

Equipment requirements for Moscow Transport Hub airports and relevant transportation systems

• In 2008 the following requirements for Moscow air transport hub equipment and other international airports in Russia were introduced by government acts and normative:
  • multi-level X-ray screening systems for cargo and luggage;
  • X-ray tomographs (CAT scanners);
  • infrared scanners;
  • spectroscope (introvision) systems operating in Terahertz and Gigahertz diapasons;
  • systems of nuclear quadruple resonance;
  • systems for detection of highly flammable substances in sealed (hermetic) non-metal packages;
  • possible use of neutron activation analysis;
  • else means.
Application of canine units for luggage screening

Modern screening equipment in Russian airports

Explosives detection system for luggage

X-Ray screening system

Scanning systems operating millimeter waves
Comprehensive multi-level luggage screening system in Russian international airport

Screening equipment

Equipment for aviation containers and bulky freight

part of the multi-level luggage screening system
Unique SXR-150 portable X-Ray system

Chromatograph equipment used for detection of explosives and drugs
Detector of explosive substances

Various perimeter control and protection systems
ACAS Briefing
April, 2012

Agenda

- ACAS Overview
- Challenges
- Summary
- Next Steps
- Discussion
ACAS Overview

- TSA and Customs and Border Protection (CBP) are partnering with industry to implement the voluntary Air Cargo Advance Screening (ACAS) pilot
- The pilot will test the feasibility of collecting pre-departure information on international inbound air cargo and assessing risk
- ACAS will be tested over three phases
  - Express air carriers
  - Passenger air carriers and freight forwarders
  - All-cargo carriers

Considerations with ACAS

- ACAS is being piloted in multiple phases allowing TSA and CBP to work through key issues and challenges with each phase prior to full implementation

<table>
<thead>
<tr>
<th>Operational Challenges</th>
</tr>
</thead>
<tbody>
<tr>
<td>TSA</td>
</tr>
<tr>
<td>Screening</td>
</tr>
<tr>
<td>Data-driven determination of risk</td>
</tr>
<tr>
<td>Non-LPD screening</td>
</tr>
</tbody>
</table>

Freight Forwarder Participation
Summary

- TSA is incorporating a risk-based approach to inbound air cargo security
- This approach applies to both passenger and all-cargo carriers
- The ACAS platform provides data analysis and determines screening requirements
  - Data can be submitted by any party
  - Heightened risk drives enhanced screening
  - Screening is conducted by regulated entities

Next Steps

- TSA recently issued updated security programs to passenger carriers for comment
- The programs encourage early adoption of ACAS in lieu of forwarder-provided paperwork
- A risk determination drives screening protocols for passenger and all-cargo carriers
- A data-driven (ACAS), risk-based approach is essential to security and to attaining 100% screening
Secure Freight Programme is a global air cargo supply chain security solution that aims to set industry standard in which freight is secured upstream early in supply chain and protected from unlawful interference until it reach its destination. Malaysia has collaborated with IATA to be the 1st pilot economy.
HISTORY : LEVEL 1

✓ 13 May 2008 IATA proposed Malaysia to be Secure Freight pilot country

✓ 24 November 2008 Malaysia recorded its enthusiasm for the pilot participation in the minutes of the ICAO 45th DGCA’s Conference.

✓ Dec 2010 local Secure Freight Operator has been audited on SOP to ensure readiness

✓ Mei 2011 the airlines new infrastructure improvement on cargo warehouse has been started. (additional post guard, new fencing at agent warehouse and access control system)

✓ July 2011 auditor training has been conducted

✓ March 2012 – Malaysia has signed MoU with IATA on SFP cooperation program

Committees

- 2 Committees established by DCA to facilitate NSFP development

Steering Committee:

✓ To provide strategic direction
✓ Strategy Coordination Discussion with other Government Agencies (High level)
✓ Conduct tele-conference or face to face meeting with IATA every month to establish direction / guidance and progress monitoring
✓ Chairman : DCA
✓ Members : MAS, MAB, DHL, Intel, Royal Malaysia Customs
Committees

Working Group : (Reporting to Steering Committee)

✓ To lead tactical delivery
✓ Meeting every month to manage & meet individual stakeholder’s operational conflict (Operational level)
✓ Development on documentation such as program SOP on operational matter
✓ Chairman : DCA
✓ Members : MAS, MAB, Intel, DHL, Royal Malaysia Customs

CONCEPT OF SECURE FREIGHT

100% secure air cargo supply chain
A global supply chain security solution fulfilling regulatory requirements whilst minimising supply chain security costs
### ACHIEVEMENT

**Local**
- NSFP document has been completed and ready to be implemented;
- Local Operating Procedures (LOP) has been developed by NSFP participant
- Training Template has been developed for auditor

**International**
- IATA developed Secure Freight Standard Manual for global guidelines

### ACHIEVEMENT

**Soft launch**
- Launched the 1st trial stage on May 2010 (shipment monitoring)
- 2nd trial stage on Nov 2010 with electronic audit trail (SPX code/OCI data)
- Involved with 4 selected stakeholders:
  - Intel as the shipper
  - DHL as the haulers/freight forwarder
  - MAB KLIA as the airport operator
  - MASkargo as the ground handler/aircraft operator
+ Point

1st Phase - Produce the LOP’s that meet NSF & Customer (Intel) Requirement
- Work Closely with Team Member (IATA/DCA/MAB/CUSTOMS/MASKargo & INTEL)

2nd Phase - System Integration with MASKargo
- Documentation
- Security Preventive Measures/ Monitoring
- Pre-Alert to Destination
- Booking Arrangement
- Build Up Activities

Challenges

1st Freight Forwarder of Choice to run the NSFP Pilot Project for MY

CRITICAL SUCCESS MEASURES (Malaysia Pilot)

Number of Participants measuring acceptance from industry
Internationally recognized within the contracting states
Recognition from other regulators
Reduce delivery times and zero mishandling rate for SFCargo
Zero Security Breaches for SFCargo
Minimal additional costs
Simplifying business process
Compliance with multiple programme with 1 set of standard
Consistent with IATA vision “one quality cargo operator”
CURRENT DEVELOPMENT

• DCA has promoted the SFP through several occasions:

  Local Briefing

  - Air Freight Forwarders Association of Malaysia (AFAM)
  - Penang Freight Forwarders Association (PAFFA)
  - Royal Malaysia Customs
  - Royal Malaysia Police
  - Ministry of International Trade and Industry (MITI)

CURRENT DEVELOPMENT

International

- World Cargo Symposium, Istanbul Turkey
- Cooperative Aviation Security Programme – Asia Pacific (CASP-AP), Bali Indonesia
- AVSEC Head of Regulators Meeting, Singapore

Malaysia Airlines

- AAPA meeting, Kuala Lumpur
• Office of Transport Security (OTS), Australia has express their intention in sharing knowledge on SFP with Malaysia. Australia has implemented Regulated Air Cargo Agent (RACA).

• Since January 2012, DCA has registered air cargo agent as Secure Freight Operators.

• To get recognitions from established authority such as TSA-US and EU.
Program Overview

- The Government of Canada recognizes the need to enhance air cargo security in response to an evolving threat environment, international requirements and availability of new technologies.
- In May 2010, the Government of Canada announced the investment of $95M over five years to strengthen and enhance the Air Cargo Security (ACS) Program in Canada.
- The ACS Program is in the third year of a five year roll out. Together with industry we are building a comprehensive air cargo security regime that will be aligned with those of our key trading partners and will respond to emerging threats.
- The objectives of the ACS Program are:
  - To mitigate risks
    - Passenger aircraft: improvised explosive devices
    - All-cargo aircraft: stowaways
  - To allow the efficient movement of goods domestically and internationally.
- The ACS Program is proceeding with a two-pronged approach to mitigate risks to air cargo: hardening of supply chain security and enhancing air cargo screening.
Cargo security begins outside the airport

Air Cargo Security Program

- The ACS Program has transitioned from the Pilot Project to a regulated program.
  - ACS Program requirements reflect industry practices and lessons learned from the pilot project taking into account international requirements
  - Allows for adaptation of the ACS Program requirements through implementation and industry to adapt to new regulations (develop standard operating procedures, train employees and procure equipment)

- Once the ACS Program is fully implemented, all air cargo will be screened and deemed secure at the point of origin or point of acceptance.
  - All air cargo will be handled and transported in a secure fashion from point of acceptance up until it is loaded on an aircraft.
  - If there is no evidence of tampering, and the chain of custody can be demonstrated, the air carrier will not need to re-screen the air cargo.
Air Cargo Security Program

- Enhancement of the Regulatory Regime
  - Secure handling, from initiation of shipment to acceptance by carrier and loading on aircraft

- Screening Technologies and Processes
  - Identification and qualification of acceptable screening for different risk-classes of cargo

- Oversight, Training and Compliance
  - Promotion and enforcement of compliance, training standards and supply chain integrity

- Strategic Partnerships
  - Comparability between international regimes and domestic programs

Air Cargo Security Program Members

- Air Carriers are mandatory members of the ACS Program.

- Freight forwarders, shippers and other cargo operators who choose to screen air cargo are able to apply to become members of the ACS Program. These organizations are also able to accept and tender secure air cargo.
  - Companies who are not members of the ACS Program will not be able to identify, handle or tender secure cargo. Rather, their air cargo will be subject to the regulated security controls prior to the loading onto the aircraft.
  - This approach allows companies to adapt their business models based on where it is most cost effective to screen air cargo.

- The next phase of the ACS Program will allow for the development of a known consignor regime.
### October 29, 2010

- In response to the security incidents of October 29, 2010, short-term Security Measures were immediately put in place.

- On November 8, 2010, the Minister of Transport approved an Interim Order banning all cargo originating from or transiting through Yemen or Somalia from entering Canada.
  - This Order included a ban on toner cartridges over sixteen ounces (454 grams) in both cargo and hold baggage outbound from Canada. An additional ban was also put in place for printer cartridges in carry-on baggage on flights destined to the United States.

- Recent amendments of the *Security Measures Respecting Air Cargo* introduced enhanced screening requirements for inbound high risk cargo.

### Next Steps

- The ACS Program is being phased in over the next three years as we align with international partners and respond to emerging threats.
  - Increasingly stringent screening requirements for cargo originating in Canada and cargo destined for Canada
  - On-going equipment testing and qualification

- Expansion of the Regulatory Regime Consultations – Shipper/Known Consignor s.

- International Collaboration
  - Key trading partners and the development of common standards through ICAO Working Group on Air Cargo Security
  - Enhanced mail security controls through Canada Post Corporation and the Universal Postal Union
  - Increased collaboration with Canada Border Security Agency and the World Customs Organization
    - Integrated Cargo Security Strategy
Review APEC’s work on air cargo security to explore opportunities to further strengthen cooperation on this area

Sergio Narea
APEC Program Director
sn@apec.org

Ho Chi Minh City
20th April 2012

APEC role defined

• APEC role in air cargo can be defined as to help APEC economies to ensure the safe, efficient flow of air cargo and, by extension, safeguard arteries of integrated trade and investment that are at the heart of APEC and the global economy.
APEC work: Key areas

- Efficiency, cost-saving,
- Safety enhancement,
- Disaster response

Efficiency, cost-saving

- APEC is moving rapidly ahead with efforts to advance initiatives that safely and effectively streamline cargo security checks by customs authorities and limit shipment delays.
- APEC is making critical inroads in fostering Authorized Economic Operator or AEO programs among member economies which are designed for this purpose and working on diminish or limiting discrepancies among them.
Safety enhancement

- Exercises targeting the shipment of contraband, including in postal and express consignments, helping customs authorities identify model practices for effective border enforcement to effectively stop dangerous and illicit goods.
- APEC capacity building, projects and workshops: canine screening, explosives detection and technical checkpoint and security bottlenecks. Promoting harmonized policy responses in-line with ICAO standards.
- CTTF APEC Food Defence Initiative to develop for member economies’ food defence training and capabilities. Counter-Terrorism Action Plans for sharing lessons and advances to enhance air cargo security and search supply chain vulnerabilities.

Disaster response

- APEC Trade Recovery Program to ensure that the flow-of-goods is restored as quickly as possible in the event of a major disruption or terrorist attack.
- Multi-year project in conjunction with the private sector to build an operational system for ensuring trade recovery and resilience across the region.
- Disaster risk management and research mechanisms, with a focus on strengthening business and community resilience, enhancing public-private partnerships and reducing emergencies and disaster risks.
APEC work ahead

- APEC’s Consolidated Counter-Terrorism and Secure Trade Strategy.
- Cross-cutting opportunities for regionally-tailored capacity building, information-sharing and collaboration, with the support from the public and private sectors, multilateral institutions.
- APEC’s 2012 goals, which include the creation of a secure environment that fosters the opening of trade and investment corridors and economic integration, food security protection and supply chains connectivity.

Last CTTF meeting

- Transportation Security
- APEC Counter-Terrorism and Secure Trade Strategy
- Supply Chain Security Dialogue
- New projects
Visit APEC WEBSITE

http://www.apec.org
Progress on implementing air cargo security related
resolution of the 37th Session of the ICAO Assembly and the
Declaration on Aviation Security in the APEC region

Stacey Peel
Regional Officer Aviation Security,
Asia and Pacific Office
20 April 2012

3rd APEC Air Cargo Workshop, Ho Chi Minh city, Viet Nam

Cargo - an identified risk

The Assembly, recognizing the need to strengthen aviation security
worldwide...and acknowledging the value of the joint declarations on civil
aviation security emanating from regional conferences held with a view to
enhancing international cooperation, hereby urges Member States to take the
following actions to enhance international cooperation to counter threats to
civil aviation:

...4) develop and implement strengthened and harmonized measures and best
practices for air cargo security, taking into account the need to protect the
to the entire air cargo supply chain;...
The global cargo security framework

Agreed fundamentals and principles

- Declaration on Aviation Security
- Annex 17
- Annex 9

State Developed Cargo Security Regimes

Harmonising

Assistance

A few steps ahead

Agreed fundamentals and principles

- Declaration on Aviation Security
- Annex 17
- Standard 4.6.2
- Standard 4.6.7
- Avsec Panel
- Working Groups
- Region Aviation Security Conferences:
  - New Delhi
  - Africa
  - Kuala Lumpur
  - South America
  - Bahrain
- Future Conferences
State Developed Cargo Security Regimes

- Initiated by States
- Risk based
- Various models
- Other State requirements

Harmonising

- Working Groups: Cargo, Threat and Risk and Guidance Material
- Bilateral
- Multilateral eg APEC
- Director Generals of Civil Aviation Annual Conference
- CASP-AP

- Asia Pacific Heads of Aviation Security Regulators’ Meeting
- World Customs Organisation
- IATA
- Universal Postal Union
- Conferences
Assistant

- Avsec Panel and Working Groups
  - Recommendations and Guidance Material
  - Global Security Risk Context Statement
  - Recommendations for Amendments to SARPs
- Aviation Security Training Package for Air Cargo and Mail Security
- ICAO Security Manual Doc 8973
- ICAO Regional Office
- Multi and Bilateral Assistance

What’s next?

- Continued application of ICAO SARP with a particular focus on Annex 17
- Continued use of bilateral and multilateral fora to facilitate harmonisation and assistance
- Annex 17 Amendment 13
- Avsec Panel and Working Groups Definitions, Guidance and Risk Context Statement
- Singapore, ICAO and WCO Joint Conference on Enhancing Air Cargo Security – Synergy through Cooperation Singapore, 5-6 July 2012
- ICAO High Level Conference on Aviation Security Montreal, 12-14 September 2012
- On going assistance
The Future of Air Cargo Security – Recommendations for more aligned approach

3rd APEC Air Cargo Workshop
Ho Chi Minh city, Viet Nam

Shu Yin Tan
Regional Cargo Manager, IATA
19-20 April, 2012

The IATA Cargo Security Strategy

Effective cargo security must be based on a combination of measures

- Leverage available cargo data
- Complemented with technology
- Adopt a supply chain approach to keep the trade flow…
Cargo Complexities

- Inconsistent security regulatory environment with limited international recognition
- Different understandings of air cargo supply chain security and perceptions of threat i.e. levels of risk
- International standards and security programs not leveraged i.e. ICAO Annex 17
- Screening of cargo at the airport creates bottlenecks, increases costs and delays shipments

Principals of the Cargo Security Strategy

- Magnitude of change so great that government-industry cooperation is fundamental
- Supply chain security must be at the core of any regulatory approach
- Governments must mutually recognize comparable security programs
- ICAO should be the focal point for collaboration
- Cargo data programs must comply with WCO standards and data transmission kept to minimum practical
- Governments need to recognize industry developed security programs for regulatory purposes
Working together with One Voice

CUSAG

ECSDAG

IFCWG

SFRG

CSTF

GACAG

1. As we are today (brief overview)
2. Accomplishments in 2011
3. Plans for 2012
4. Results Q1 2012
As we are today: 2012: Secure Freight Pilot Testing Network

- USA
- CAN
- NYC
- MIA
- UK
- AMS
- EU
- UAE
- CN
- KE
- KL
- MEX
- CL
- SA
- BR
- SA, CN & BR (under discussions)

2. Accomplishments 2011
2. Accomplishments in 2011 (1)

I Regulatory

Accomplishments:
- Endorsement of SF principles by Australia OTS (Office of Transport Security);
- 4 CAA Letters of Intent to implement SF Pilots (Kenya, Mexico, Chile, UAE);
- Engagement of TSA and TC in SF Pilot in Mexico;
- Recognition by ICAO and ACI of IATA’s role in assisting States through SF at WCS 2011.

2. Accomplishments in 2011 (2)

II Product Development.

Accomplishments:
- Maintained Standards Manual and circulated regulatory updates;
- Updated version of Secure Freight Standards Manual and developed respective Annexes in compliance with ICAO’s Annex 17/ Amendment 12;
- SF SM & Annexes translated into Spanish;
- Secure Freight Advisory Group (SF AG) met twice in 2011, in Montreal in March and in Madrid in August, endorsing latest version of SF SM & Annexes.
2. Accomplishments in 2011 (3)

- III Pilot Network Expansion.

- Accomplishments:
  - Malaysia – Done (2008-2011)
  - Kenya (2011-2013) - launched May
  - Mexico (2011-2013) - launched August
  - Chile (2012-2014) - launched December

2. Accomplishments in 2011 (4)

- IV Global Promotion.
  - CSC/ CAC, SF AG, Cargo Exec Summit, Cargo Committee, SEG meetings
  - ICAO AVSEC Panel
  - GACAG, TIACA, FIATA, ACI meetings
3. SF strategy/ approach for 2012

- Stronger, more proactive, credible and global role
- Engage more the regulators via ICAO, EC, WCO, other
- Focus on added value/ deliverables for the supply chain stakeholders
- Better engagement of supply chain stakeholders
### 3. 2012 Planning (1)

**I Regulatory.**
- Country-based: USA, Canada, United Kingdom, Germany, Israel.
- Regional: East Africa (CASSOA), Asia Pacific (APEC)
- Global/ Industry: ICAO collaboration, GACAG position paper

**II Product Development.**
- Develop Guidance material on cargo screening technology according to SF SM Standards
- Develop Annex/ Check List for RA, KC certification, endorsed by SF AG
- Revise Spanish translation of SF SM - for LATAM Pilots

### 3. 2012 Planning (2)

**III Pilot Network Expansion.**
- UAE (Dubai, Abu Dhabi) - Anticipated launch in Q3/ Q4 2012;
- South Africa - Secure an official Letter of Intent;
- Continue conversations with the Chinese and Brazilian authorities.

**IV Global Promotion.**
4. Results Q1 2012

I Regulatory:
- APEC Workshop Feb – sponsored by MY DCA and AU OTS
- SF SM shared with UK DfT, ICAO, UPU & WCO
- GACAG position paper on Supply Chain Security & Secure Freight drafted
- IP on SF during AVSECP/23, co-signed by 5 CAA's participating on pilots; EC, TC and TSA verbal support

II Product Development:
- Advanced 50% revision of Spanish translation of SF SM

III Pilot Network Expansion:
- South Africa (2012-2014) - Letter of Intent under discussion
- Brazil - Meeting held during AVSECP/23

IV Global Promotion:
- TIACA Board, KL/ APEC Workshop, WCS 2012, AVSEC Conference (Canberra), ICAO AVSEC Panel/23
More information at:

IATA Cargo & Mail Supply Chain Security Forum
www.iata.org/cargofal

Have question about Cargo Security?
cargo@iata.org

Thank You
Introduction

- October 2010 - Yemen incident
- December 2010 WCO Policy Commission - issued a Communiqué
- February 2011 - Technical Experts Group on Air Cargo Security (Expert Group)
- Important principle - clear distinction between role of Customs and Transport Regulators
- Expert Group - promote synergies between instruments, tools and programmes
Achievements

- Working together – WCO+ICAO+UPU
- Better awareness – data collected
- Understand differences & potential areas of commonality
- December 2011 - PC Resolution on Air Cargo Security
- Operational Expert Group
- Paper to ICAO AVSEC Panel

CHALLENGES

- Understanding the roles & responsibilities of all the stakeholders - “do not load”
- Advance electronic information - data elements
- Alignment of the security programmes
- Avoid any conflict and duplication of measures/initiatives
- Cooperation at the national level
Way Forward

Intergovernmental level:
- Expert Group Meeting
- Support/attend other relevant meetings
- Joint event

National level:
- Cooperation between agencies
- Sharing of information
- Alignment of programmes i.e. Canada; EU; US;

Thank you for your attention

Website

http://www.wcoomd.org
http://members.wcoomd.org

E-mail

Asha.Menon@wcoomd.org